# GENERAL ASSEMBLY OF NORTH CAROLINA 

SESSION 1989
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SENATE BILL 4

Short Title: 1989 Lottery Bill-Referendum.
Sponsors: Senators Royall; Marvin, Kaplan, and Martin of Guilford.
Referred to: Finance.

January 12, 1989

A BILL TO BE ENTITLED
AN ACT TO ESTABLISH A STATE LOTTERY AFTER A BINDING REFERENDUM.
The General Assembly of North Carolina enacts:
Section 1. The General Statutes are amended by adding a new Chapter to read:

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"CHAPTER 143C.
"STATE LOTTERY.
"ARTICLE 1.
"GENERAL PROVISIONS AND DEFINITIONS.
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"§ 143C-101. Citation.
This Chapter shall be known and may be cited as the State Lottery Act.
"§ 143C-102. Purpose and intent.
The General Assembly declares that the purpose and intent of this Chapter is to provide additional monies to benefit the public purpose described in this Chapter without the imposition of additional or increased taxes through the implementation of a State-operated lottery.
"§ 143C-103. Laws not affected.
Nothing contained in this Chapter shall be construed to repeal or modify any existing State law with respect to gambling, except that the State-operated lottery established by this Chapter shall not be subject to those laws.
"§ 143C-104. Prohibition on use of State funds.
It is the intent of this Chapter that the State-operated lottery established by this Chapter shall be a self-supporting revenue-raising agency of State government. No
appropriations, loans, or other transfer of State funds shall be made to the Commission except for the appropriation for initial start-up costs of the lottery as provided by this act.

## "§ 143C-105. Public purpose to benefit from lottery.

The net revenues of the lottery shall be used to benefit the public purposes set forth in G.S. 143C-175. It is the intent of this Chapter that the net revenues generated by the State-operated lottery established by this Chapter shall supplement rather than be used as substitute funds for the total amount of money allocated for the public purpose.

## "§ 143C-106. Allocation of revenues.

At least eighty-four percent ( $84 \%$ ) of the total annual revenues from the sale of lottery tickets or shares, as described in this Chapter, shall be returned to the public in the form of prizes and net revenues benefiting the public purposes set forth in G.S. 143C-175. At least fifty percent (50\%) of the total annual revenues, as described in this Chapter, shall be returned to the public in the form of prizes as described in this Chapter. Unclaimed prize money, as described in this Chapter, shall revert to the benefit of the public purpose as described in this Chapter. No more than sixteen percent (16\%) of the total annual revenues as described in this Chapter shall be allocated for payment of expenses of the lottery as described in this Chapter. To the extent that the expenses of the lottery are less than sixteen percent (16\%) of total annual revenues, any surplus funds shall also be allocated to the benefit of the public purpose as described in this Chapter.

## "§ 143C-107. Definitions.

As used in this Chapter, unless the context requires otherwise:
(1) 'Commission' or 'Lottery Commission' means the five-member body appointed by the Governor pursuant to this Chapter to oversee the lottery and the Director.
(2) 'Commissioner' means one of the members of the Lottery Commission appointed by the Governor pursuant to this Chapter to oversee the State lottery.
(3) 'Director' means the Director of the State lottery appointed by the Governor pursuant to this Chapter as the chief administrator of the State lottery.
(4) 'Game' or 'Lottery game' means any procedure authorized by the Commission whereby prizes are distributed among persons who have paid, or unconditionally agreed to pay, for tickets or shares that provide the opportunity to win these prizes.
(5) 'Lottery' or 'State lottery' means the State lottery established and operated pursuant to this Chapter.
(6) 'Lottery contractor' means a person with whom the lottery has contracted for the purpose of providing goods and services to the State lottery.
(7) 'Major procurement' means a procurement for a contract for the printing of tickets for use in any lottery game, for any goods or services involving the receiving or recording of number selections in any lottery game, or for any goods or services involving the determination or generation of winners in any lottery game.
(8) 'Person' means any natural person or corporation, trust, association, partnership, joint venture, subsidiary, or other business entity.
(9) 'Retailer' or 'Lottery retailer' means a person with whom the Lottery Commission has contracted for the purpose of selling tickets or shares in lottery games to the public.
(10) 'Vendor' or 'Lottery vendor' means any person who submits a bid, proposal, or offer as part of a procurement for a contract for goods or services for the State lottery. § 143C-108 and 143C-109. Reserved for future codification purposes.

## "ARTICLE 2.

"STATE LOTTERY COMMISSION.

## "§ 143C-110. Creation of Commission.

There is created a State Lottery Commission.
"§ 143C-111. Commission membership; appointment; vacancies; removal.
(a) The Commission shall consist of five members appointed by the Governor who shall serve at the pleasure of the Governor.
(b) The Commissioners shall be appointed for the following initial terms: one member shall be appointed for a term of two years, one member shall be appointed for a term of three years, one member shall be appointed for a term of four years, and two members shall be appointed for terms of five years. All succeeding appointments shall be for terms of five years.
(c) All initial appointments shall be made within 30 days of the effective date of this Chapter.
(d) Vacancies shall be filled within 30 days of their occurrence by the Governor for the unexpired portion of the term in which they occur.
"§ 143C-112. Qualifications of commissioners.
At least one of the Commissioners shall have a minimum of five years experience in law enforcement, and at least one of the other Commissioners shall be a certified public accountant. No person shall be appointed as a Commissioner who has been convicted of a felony. No more than three members of the Commission shall be of the same political party.
"§ 143C-113. Compensation and expenses.
Commissioners shall be compensated at the rate of one hundred dollars (\$100.00) for each day engaged in Commission business. Commissioners shall be reimbursed for actual expenses incurred on Commission business, including, necessary travel expenses.
"§ 143C-114. Powers and duties of the Commission.
The Commission shall exercise all powers necessary to effectuate the purposes of this Chapter.

## "§ 143C-115. Annual selection of chairman.

The Commission shall annually select a chairman from its membership.
"§ 143C-116. Meetings; records.
Meetings of the Commission shall be open and public in accordance with Article 3C of Chapter 143 of the General Statutes. Records of the Commission shall be open and available to the public in accordance with the provisions of Chapter 132 of the General Statutes. The Commission shall meet with the Director at least monthly to make recommendations and set policy, to approve or reject reports of the Director, to adopt rules in accordance with Chapter 150B of the General Statutes, and to transact any other
business that may properly be brought before it. The chairman or a majority of the members of the Commission shall have the power to call special meetings of the Commission upon advance written notice to all of the members of the Commission and the Director.

## "§ 143C-117. Quorum; voting.

A majority of the members of the Commission constitutes a quorum. All decisions of the Commission shall be made by a majority vote.
"§ 143C-118. Reports.
The Commission shall make quarterly and annual reports on the operation of the lottery to the Governor, Attorney General, State Treasurer, and to the General Assembly. The reports shall include full and complete statements of lottery revenues, prize disbursements, expenses, net revenues, and all other financial transactions involving lottery funds.
§ 143C-119. Reserved for future codification purposes.

## "ARTICLE 3.

"STATE LOTTERY DIRECTOR.

## "§ 143C-120. Appointment and removal of Director.

The Governor shall appoint a Director within 30 days of the effective date of this Chapter. The Director shall direct the operations of the State lottery. The Governor may remove the Director upon notification to the Commission. The Director shall be exempt from the State Personnel Act.

## "§ 143C-121. Qualifications of the Director.

The Director shall be qualified by training and experience to direct the operations of a State-operated lottery. No person shall be appointed Director who has been convicted of a felony.

## "§ 143C-122. Salary.

The Director shall be compensated at a salary set by the Commission. The Director shall render full-time attention to the duties of the office.

## " $143 \mathrm{C}-123$. Duties and powers of the Director.

The Director shall, subject to the approval of the Commission, perform all duties, exercise all powers, assume and discharge all responsibilities, and carry out and effect all purposes provided by this Chapter. The Director shall act as the Secretary and Executive Officer of the Commission. The Director shall act in accordance with this Chapter, the rules adopted by the Commission, and under the guidance of the Commission.
" 143C-124. Power to hire.
The Director shall hire, subject to the approval of the Commission, the professional, clerical, technical and administrative personnel needed to carry out the provisions of this Chapter. No person shall be employed by the lottery who has been convicted of a felony. Each person employed by the lottery shall execute an authorization to allow an investigation of his background.

## " 143C-125. Assistant directors.

The Director may appoint, and prescribe the duties for, up to four assistant directors. The assistant directors shall be exempt from the State Personnel Act. The compensation
of each assistant director shall be set by the Commission. The Director may designate one of the assistant directors as the deputy director.

## " $\$ 143 \mathrm{C}-126$. Assistant director for security.

One of the assistant directors shall be responsible for a security division to assure the security, honesty, fairness, and integrity in the operation and administration of the lottery, including an examination of the background of all prospective employees, lottery vendors, and lottery contractors. The assistant director for security shall be qualified by training and experience including at least five years of law enforcement experience and knowledge and experience in computer security. The assistant director for security may, in conjunction with the Director, confer with the Attorney General or his designee, to promote and ensure the security, honesty, fairness, and integrity of the operation and administration of the lottery. The assistant director for security, in conjunction with the Director, shall report any alleged violation of law to the appropriate law enforcement authority for further investigation and action. The assistant director for security shall have peace officer status in this State.
"§ 143C-127. Criminal identification information available to lottery; peace officer status.
Upon the request of the assistant director for security the Attorney General and the Secretary of Crime Control and Public Safety shall furnish to the Director and the assistant director for security, information to assure the security, honesty, fairness, and integrity in the operation and administration of the lottery which they have in their possession, including computerized or other information and data. For the purpose of requesting and receiving this information, the State lottery shall be considered to be a 'criminal justice agency' and its enforcement agents to be 'peace officers'. State lottery enforcement agents shall have the same authority with respect to service and execution of arrest warrants and search warrants as is conferred on other peace officers of this State.

## "§ 143C-128. Coordination with commission.

The Director shall confer as frequently as necessary, but not less than monthly, with the Commission on the operation and administration of the lottery. The Director shall make available for inspection by the Commission all books, records, files, documents, and other information of the lottery and shall make recommendations for the improved operation and administration of the lottery.

## "§ 143C-129. Study of lottery systems; recommendations for improvement.

The Director shall make an ongoing study of the operation and administration of the lotteries that are in operation in other states and countries, of available literature on the subject of lotteries, of federal laws which may affect the operation of the lottery, and of the reaction of the citizens of the State to existing or proposed features in lottery games. The Director shall conduct this research in order to recommend improvements that will serve the purposes of this Chapter. The Director may make recommendations to the Commission, to the Governor, and to the General Assembly on any matters concerning the secure and efficient operation and administration of the lottery and the convenience of the purchasers of tickets and shares.
"§ 143C-130. Accountability; books and records.

The Director shall make and keep books and records that accurately and fairly reflect each day's transactions, including the distribution of tickets or shares to lottery game retailers, receipt of funds, prize claims, prizes paid directly by the Commission, expenses, and all other financial transactions involving lottery funds necessary to permit preparation of daily financial statements in conformity with generally accepted accounting principles, in order to maintain daily accountability.

## "§ 143C-131. Monthly financial reports.

The Director shall make a monthly financial report to the Commission, to the Governor, to the State Treasurer, and to the General Assembly. The report shall include a statement of all lottery revenues, prize disbursements, expenses, net revenues, and all other financial transactions involving lottery funds for the preceding month.

## "§ 143C-132. Independent study of demographics of lottery players.

After the first six months of sales of tickets or shares to the public, the Director shall engage an independent firm experienced in demographic analysis to conduct a special study to ascertain the demographic characteristics of the players of each lottery game, including their income, age, sex, education, and frequency of participation. This report shall be presented to the Commission, to the Governor, and to the General Assembly. Similar studies shall be conducted on a continuing, periodic basis.

## " 143 C -133. Independent study of effectiveness of lottery communications.

After the first full year of sales of tickets or shares to the public, the Director shall engage an independent firm experienced in the analysis of advertising, promotion, public relations, and other aspects of communications to conduct a special study of the effectiveness of the communications activities undertaken by the lottery and make recommendations to the Commission on the future conduct and future rate of expenditure for these activities. This report shall be presented to the Commission, to the Governor, and to the General Assembly. Until the presentation of the report and action by the Commission, the lottery shall expend as close to four percent (4\%) as practical of the projected sales of all tickets and shares for advertising, promotion, public relations, public disclosures of odds and numbers of winners in games, and other aspects of communications. Similar studies shall be conducted on a continuing, periodic basis.
"§ 143C-134. Independent audit of lottery security.
The Commission shall, in addition to all other security measures, engage an independent firm experienced in security procedures, including computer security and systems security, to conduct a continuing comprehensive study and evaluation of all aspects of security in the operation of the lottery. The study shall include:
(1) Personnel security;
(2) Lottery game retailer security;
(3) Lottery contractor security;
(4) Security of manufacturing operations of lottery contractors;
(5) Security against ticket counterfeiting, alteration, and other means of fraudulently winning; security of drawings among entries or finalists;
(6) Computer security;
(7) Data communications security;
(8) Database security;
(9) Systems security;
(10) Lottery premises and warehouse security;
(11) Security in distribution;
(12) Security involving validation and payment procedures;
(13) Security involving unclaimed prizes;
(14) Security aspects applicable to each particular lottery game;
(15) Security of drawings in games where winners are determined by drawings of numbers;
(16) Security against locating winners in lottery games with pre-printed winning tickets by persons involved in their production, storage, distribution, administration, or sales; and
(17) Any other aspects of security applicable to any particular lottery game and to the lottery and its operations.
The portion of the security audit report containing the overall evaluation of the lottery in terms of each aspect of security shall be presented to the Commission, to the Governor, and to the General Assembly. The portion of the security audit report containing specific recommendations shall be confidential and shall be presented only to the Director, to the assistant director for security, and to the Commission. Similar audits of security shall be conducted biennially thereafter.
$\S 143 \mathrm{C}-135$ to $143 \mathrm{C}-139$. Reserved for future codification purposes.
"ARTICLE 4.
"OPERATION OF LOTTERY.

## "§ 143C-140. Initiation and operation of lottery.

The Commission shall initiate operation of the lottery on a continuous basis at the earliest feasible and practical time. The lottery shall be initiated and shall continue to be operated so as to produce the maximum amount of net revenues to benefit the public purpose described in the Chapter consistent with the public good. Other departments, boards, commissions, and agencies of the State and their officers shall cooperate with the Commission to aid the Commission in fulfilling these objectives.

## "§ 143C-141. Types of lottery games.

(a) Upon the recommendation of the Director, the Commission shall adopt rules, in the manner prescribed by Chapter 150B of the General Statutes specifying the types of lottery games to be conducted by the lottery, provided:
(1) No lottery game may use the theme of bingo, dog racing, or horse racing;
(2) In lottery games using tickets, each ticket in a particular game shall bear a unique number distinguishing it from every other ticket in that lottery game;
(3) No name of an elected official shall appear on the tickets of any lottery game; and
(4) In games using electronic computer terminals or other devices, no coins or currency shall be dispensed to players from those electronic computer terminals or devices.
(b) It is the intent of this Chapter that the Commission may authorize the use of any type of lottery game that has been conducted by any state government-operated lottery in the United States or any other type of lottery game that will achieve the revenue objectives of the lottery consistent with the public good.

## "§ 143C-142. Number and value of prizes.

Upon the recommendation of the Director, the Commission shall adopt rules as prescribed by Chapter 150B of the General Statutes that specify the number and value of prizes for winning tickets or shares in each lottery game including cash prizes, merchandise prizes, prizes consisting of deferred payments or annuities, and prizes of tickets or shares in the same lottery game or other lottery games conducted by the lottery, provided:
(1) In lottery games using tickets with pre-printed winners, the overall estimated odds of winning prizes shall be printed on each ticket; and
(2) A detailed tabulation of the estimated number of prizes of each particular prize denomination that are expected to be awarded in each lottery game, or the estimated odds of winning these prizes, shall be available at the offices of the lottery at the time that lottery game is offered for sale to the public.

## "§ 143C-143. Method of determining winners.

(a) Upon the recommendation of the Director, the Commission shall adopt rules as prescribed by Chapter 150B of the General Statutes, which specify the method for determining winners in each lottery game, provided:
(1) No lottery game shall be based on the results of a horse or dog race; and
(2) If a lottery game uses a drawing of winning numbers, a drawing among entries, or a drawing among finalists:
a. The drawings shall always be open to the public;
b. The drawings shall be witnessed by an independent certified public accountant;
c. Any equipment used in the drawings shall be inspected by the independent certified public accountant and an employee of the lottery both before and after the drawings; and
d. The drawings and inspections shall be recorded on both video and audio tape.
(b) It is the intent of this Chapter that the Commission may authorize the use of any of a variety of existing or future methods or technologies in determining winners.

## "§ 143C-144. Sale price of tickets and shares.

Upon the recommendation of the Director, the Commission shall adopt rules as prescribed by Chapter 150B of the General Statutes, specifying the retail sales price for each ticket or share for each lottery game, provided:
(1) No ticket or share shall be sold for more than the retail sales price established by the Commission; and
(2) The minimum retail price of each ticket, share, or transaction in any lottery game shall be fifty cents (50¢), except to the extent of any discounts authorized by the Commission for a particular lottery game.

## "§ 143C-145. Validation and payment of prizes.

Upon the recommendation of the Director, the Commission shall adopt rules as prescribed by Chapter 150B of the General Statutes, to establish a system of verifying the validity of tickets or shares claimed to win prizes and to effect payment of those prizes, provided:
(1) For the convenience of the public, lottery retailers may be authorized by the Commission to pay winners of up to six hundred dollars (\$600.00) after performing validation procedures on their premises appropriate to the lottery game involved;
(2) No prize shall be paid to any person under the age of 21 years;
(3) No prize may be paid arising from claimed tickets or shares that are stolen, counterfeit, altered, fraudulent, unissued, produced or issued in error, unreadable, not received or recorded by the lottery by the applicable deadlines, lacking in captions that conform and agree with the lottery play symbols as appropriate to the lottery game involved, or not in compliance with any additional specific rules and regulations and public or confidential validation and security tests of the lottery appropriate to the particular game involved;
(4) No particular prize in any lottery game may be paid more than once, and in the event of a binding determination that more than one claimant is entitled to a particular prize, the sole remedy for these claimants is the award to each of them of an equal share in the prize;
(5) The Commission may specify that winners of twenty-five dollars (\$25.00) or less shall claim the prizes from either the same lottery game retailer who sold the winning ticket or share or from the lottery itself and that the lottery game retailer who sold the winning ticket or share shall be responsible for paying that prize;
(6) Holders of tickets or shares shall have the right to claim prizes for 180 days after the drawing or the end of the lottery game or play in which the prize was won. The Commission may define shorter time periods for eligibility for entry into drawings involving entries or finalists. If a valid claim is not made for a prize payable directly by the Commission within the applicable period, the unclaimed prize money will revert to the benefit of the public purpose as described by this Chapter;
(7) After the expiration of the claim period for prizes for each lottery game, the Commission shall make available a detailed tabulation of the total number of prizes of each prize denomination that were actually claimed and paid directly by the Commission;
(8) The right of any person to a prize shall not be assignable, except that payment of any prize may be paid to the estate of a deceased prizewinner or to a person designated pursuant to an appropriate judicial order. The Director, Commission, State lottery, and the State shall be discharged of all liability upon payment of a prize; and
(9) No ticket or share in a lottery game shall be purchased by, and no prize shall be paid to a member of the Commission, the Director, an assistant lottery director, or employee of the lottery or to any spouse, parent, or child living in the same household as a person disqualified by this provision.
"§ 143C-146. Lottery game play rules and winner validation procedures.

All prizes contemplated in each lottery game by its prize structure for a given level of sales shall be paid to the players of the lottery game. Conversely, in order to preserve the fiscal integrity of the lottery and to protect public funds, no prizes shall be paid which are invalid and not contemplated by the prize structure of the lottery game involved. By purchasing a ticket or share in a lottery game, a player agrees to abide by, and be bound by, the lottery's game play rules developed by the Director, and approved by the Commission, to apply to any particular lottery game involved. An abbreviated form of the game play rules may appear on tickets in lottery games using tickets. In particular a player acknowledges that the determination of whether the player is a winner is subject to the game play rules and the winner validation procedures and confidential validation tests established by the lottery for the particular lottery game involved. The game play rules shall not be considered to be rules or regulations for the purpose of Chapter 150A of the General Statutes.

## "§ 143C-147. Distribution of tickets and shares.

Upon the recommendation of the Director, the Commission shall adopt rules as prescribed by Chapter 150B of the General Statutes, specifying the manner of distribution, dissemination, or sale of lottery tickets or shares to lottery game retailers or directly to the public, and the incentives, if any, for any lottery employees engaged in these activities. In lottery games using electronic computer terminals or devices, the lottery may employ or engage persons with experience in the repair, maintenance, or operation of comparable equipment. The lottery shall assure security against locating winners in lottery games with pre-printed winning tickets or shares by persons involved in their production, storage, distribution, administration, or sale.
§143C-148 and 143C-149. Reserved for future codification purposes.
"ARTICLE 5.

## "LOTTERY GAME RETAILERS.

## "§ 143C-150. Contracting with lottery game retailers.

Upon the recommendation of the Director, the Commission shall adopt rules as prescribed by Chapter 150B of the General Statutes, specifying the terms and conditions for contracting with lottery game retailers to provide adequate and convenient availability of tickets or shares to prospective buyers of each lottery game. The rules shall not preclude the State lottery from selling tickets or shares directly to the public.

## "

(a) The Director shall select as lottery game retailers those persons deemed best able to serve the public convenience and to promote the sale of tickets or shares. No natural person under 21 years shall be a lottery game retailer. In the selection of a lottery game retailer the Director shall consider:
(1) Financial responsibility;
(2) Accessibility of the place of business or activity to the public;
(3) Security of the premises;
(4) Integrity;
(5) Reputation;
(6) The sufficiency of existing lottery game retailers for any particular lottery game to serve the public convenience; and

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(7) The projected volume of sales for the lottery game involved.

No contract with any lottery game retailer shall be entered into if the retailer has been convicted of a felony or a gambling-related offense.
(b) No person shall be a lottery game retailer who is engaged exclusively in the business of selling lottery tickets or shares. A person lawfully engaged in nongovernmental business on State property or an owner or lessee of premises on which alcoholic beverages are sold may be selected as a lottery game retailer. A civic or fraternal organization may be selected as a lottery game retailer. Political subdivisions or their agencies or departments may be selected as lottery game retailers for sales from their premises. The Director may contract with lottery retailers on a permanent, seasonal, or temporary basis. The lottery may require payment by each lottery game retailer to the lottery of an initial fee or an annual fee, or both, as established by the Commission, to maintain the contract to be a lottery game retailer.

## "§ 143C-152. Non-assignability.

The authority to act as a lottery game retailer is not assignable or transferable.

## " $143 \mathrm{C}-153$. Termination of a contract with a lottery game retailer.

The Director may terminate a contract with a lottery game retailer under the provisions for termination included in the contract. These provisions for termination shall include the knowing sale of tickets or shares to any person under the age of 21 years.

## "§ 143C-154. Compensation for lottery game retailers.

Upon the recommendation of the Director, the Commission shall adopt rules as prescribed by Chapter 150B of the General Statutes, to determine the compensation to be paid to lottery game retailers for their sales of lottery tickets or shares. Until the Commission determines otherwise, the compensation paid to lottery game retailers shall be five percent ( $5 \%$ ) of the retail price of the tickets or shares plus an incentive bonus of one percent ( $1 \%$ ) based on attainment of sales volume or other objectives specified by the Director for each lottery game. In cases of a lottery game retailer whose rental payments for premises are contractually computed on the basis of a percentage of retail sales, and where the computation of retail sales is not explicitly defined to include sales of tickets or shares in a State lottery, the compensation received by the lottery game retailer from the lottery shall be deemed to be the amount of the retail sale for the purposes of this contractual computation.

## " $143 \mathrm{C}-155$. Sales to persons under the age of 21.

No tickets or shares in lottery games shall be sold to persons under the age of 21 years. Selling tickets or shares to a person under the age of 21 years shall be a misdemeanor. In the case of lottery tickets or shares sold by lottery game retailers or their employees, those persons shall establish safeguards to help assure that sales are not made to natural persons under the age of 21 years. In the case of sales of tickets or shares sold by vending machines or other devices, the Commission shall establish safeguards to help assure that the vending machines or devices are not operated by natural persons under the age of 21 years. Nothing in this Article shall be construed to prevent any person 21 years or older from giving lottery tickets or shares to another as a gift.

## "§ 143C-156. Payment of prize won by person under 21.

If the person entitled to a prize or any winning ticket is under the age of 21 years, and the prize is less than five thousand dollars $(\$ 5,000)$, the Director may direct payment of the prize by delivery of a check or draft payable to the order of the person under 21 years of age to an adult member of that person's family or to that person's legal guardian. If the person entitled to a prize or any winning ticket is under the age of 21 years, and the prize is five thousand dollars $(\$ 5,000)$ or more, the Director may direct payment to that person by depositing the amount of the prize in any insured depository institution to the credit of an adult member of that person's family, or the legal guardian of the person, as custodian for that person.

## " 143 C -157. Display of certificate of authority.

No lottery tickets or shares shall be sold by a lottery game retailer unless the retailer conspicuously displays a certificate of authority, signed by the Director, to sell lottery tickets or shares.

## "§ 143C-158. Bonding.

The Director may require an appropriate bond from any lottery game retailer or may purchase blanket bonds covering the activities of selected lottery game retailers.

## "§ 143C-159. Lottery game retailer accounting; payments.

(a) The Director shall establish procedures which shall be used by lottery game retailers to account for all tickets or shares that are sold by them to the public and to account for all funds received by them from the public for the tickets or shares.
(b) No payment by lottery game retailers to the lottery for tickets or shares shall be in cash. All payments shall be in the form of checks, bank drafts, electronic fund transfers, or other recorded financial instruments as approved by the Director.

## "ARTICLE 6.

## "LOTTERY VENDORS AND LOTTERY CONTRACTORS.

## "§ 143C-160. Procurements.

Notwithstanding other provisions of law, the Director may purchase or lease goods or services or combinations of goods and services needed to effectuate the purposes of this Chapter. The lottery may not contract with any private party or non-governmental entity for the operation and administration of the State lottery established by this Chapter; however, the foregoing shall not preclude procurements that integrate functions such as lottery game design, supply of goods and services, and advertising. In all procurements, the Director and Commission shall act to promote the objective of raising net revenues for the benefit of the public purpose described in this Chapter.

## "§ 143C-161. Contracts.

The Director may directly solicit proposals or enter into contracts for the purchase or lease of goods or services to effectuate the purposes of this Chapter. In awarding contracts in response to solicitations for proposals, the Director shall award the contracts to the responsible vendor submitting the lowest and best proposal which he determines maximizes the benefits to the State. He may consider the areas of security, competence, quality of product, experience, timely performance, and maximization of net revenues to benefit the public purpose described in this Chapter in reaching his decision. The Director may engage an independent firm experienced in evaluating
government procurement proposals to aid in the evaluation of proposals to the lottery. Before a contract for a major procurement is awarded, the assistant director for security shall conduct a thorough background investigation of:
(1) The vendor to whom the contract is to be awarded;
(2) Any parent or subsidiary corporation of the vendor to whom the contract is to be awarded;
(3) All shareholders with a five percent (5\%) or more interest in the vendor or parent or subsidiary corporation of the vendor to whom the contract is to be awarded; and
(4) All officers and directors of the vendor or parent or subsidiary corporation of the vendor to whom the contract is to be awarded.
All contract awards made by the Director are made subject to the approval of the Commission. The Commission may by rule designate classes of contracts other than major procurements that do not require approval of the Commission.

## "§ 143C-162. Lottery vendor disclosures for major procurements.

Upon the recommendation of the Director, the Commission shall adopt rules as prescribed by Chapter 150B of the General Statutes, to provide for disclosures by vendors submitting bids, proposals, or offers as part of a major procurement to ensure that the vendors provide all the information necessary to allow for a full and complete evaluation by the lottery of the competence, integrity, background, and character of the lottery vendors. The rules shall require that all lottery vendors submit to the assistant director for security any appropriate investigation authorizations needed to facilitate these investigations.

## "§ 143C-163. Compliance with applicable laws.

Each lottery contractor shall perform its contract consistent with the laws of this State, federal law, and laws of the state or states in which the lottery contractor is performing or producing, in whole or in part, any of the goods or services contracted for.

## "§ 143C-164. Performance bond.

Each lottery contractor in a major procurement shall, at the time of executing the contract with the Director, post a performance bond with the Director, using a surety acceptable to the Director, in an amount equal to the full amount estimated to be paid annually to the lottery contractor under the contract. § 143C-165 to 143C-169. Reserved for future codification purposes.

## "ARTICLE 7.

"STATE LOTTERY FUND.

## "§ 143C-170. State lottery fund.

A special account to be known as the 'State Lottery Fund' is created within the State Treasury. The State Lottery Fund is continuously appropriated to the Commission for the purposes of operating the Commission and the State lottery.
" $\underline{143 C-171 .}$ Types of income to the State lottery fund.
The State Lottery Fund shall receive the following monies:
(1) All proceeds from the sale of lottery tickets or shares;
(2) The appropriation for initial start-up costs; and
(3) All other monies credited to the lottery from any lottery-related source.

## "§ 143C-172. Types of disbursements from the State lottery fund.

Disbursements shall be made from the State Lottery Fund for any of the following purposes:
(1) The payment of prizes to the holders of valid winning lottery tickets or shares;
(2) Expenses of the lottery;
(3) Repayment of the appropriation for initial start-up costs; and
(4) Transfer of funds from the State Lottery Fund to the General Fund for the benefit of the public purpose described in this Chapter.

## "§ 143C-173. Prize payments of the lottery.

As nearly as practical, at least fifty percent (50\%) of the total projected revenue as computed on a year-round basis for each lottery game, accruing from the sales of all lottery tickets or shares from that lottery game shall be apportioned for payment of prizes for that lottery game. The Commission may allocate a larger percentage of the total projected revenue for a lottery game to prizes if it concludes that the total annual net revenue from the lottery game will be enhanced by that prize percentage.

## "§ 143C-174. Expenses of the lottery.

Expenses of the lottery shall include:
(1) The costs incurred in the operation and administration of the lottery;
(2) The costs resulting from any contracts entered into for the purchase or lease of goods or services required by the lottery;
(3) The compensation paid to lottery game retailers;
(4) The cost of supplies, materials, tickets, independent studies, data transmission, advertising, promotion, incentives, public relations, communications, bonding for lottery game retailers, printing, and distribution of tickets and shares;
(5) The costs of reimbursing other governmental entities for services provided to the lottery; and
(6) The costs for any other goods and services needed to accomplish the purposes of this Chapter.
No more than sixteen percent ( $16 \%$ ) of the total annual revenues accruing from the sale of all lottery tickets and shares from all lottery games shall be expended for the payment of expenses of the lottery.

## "§ 143C-175. Transfer of net revenues.

(a) The funds remaining in the State Lottery Fund after receipt of all revenues to the State Lottery Fund and after accrual of all obligations of the lottery for prizes, expenses, and the repayment of the appropriation for initial start-up costs shall be deemed to be the net revenues of the lottery.
(b) The net revenues of the lottery shall be transferred from the State Lottery Fund periodically to the Department of Public Education for use in furthering public education in this State. These funds shall not be used to supplant funds appropriated from the General Fund.
(c) All net revenues from the lottery shall be held by the State Treasurer and shall be disbursed to the Department of Public Education, but no more frequently than

# quarterly. The transfer of revenues to the agencies and funds specified in subsection (b) of this section shall begin during the 1989-90 fiscal year. <br> <br> "§ 143C-176. Intergovernmental reimbursements for services. <br> <br> "§ 143C-176. Intergovernmental reimbursements for services. <br> It is the intent of this Chapter that the lottery shall be a self-supporting agency of State government. The Commission shall reimburse, at a reasonable rate, all other governmental entities for any and all services necessary to effectuate the purposes of this Chapter provided by those governmental entities to the Commission. <br> "§ 143C-177. Audits. <br> The State Auditor shall conduct quarterly and annual post-audits of all accounts and transactions of the Commission and any other special post-audits the State Auditor deems to be necessary. The Auditor or his agents conducting an audit may examine any records of the Commission, its distributing agencies, lottery contractors, and lottery game retailers. <br> § 143C-178 and 143C-179. Reserved for future codification purposes. "ARTICLE 8. <br> "MISCELLANEOUS. 

## "§ 143C-180. Taxes.

No State or local taxes shall be imposed on the sale of lottery tickets or shares of the lottery established by this Chapter or any prize awarded by the lottery established by this Chapter.

## "§ 143C-181. Preemption of local laws.

All matters relating to the operation of the lottery established by this Chapter shall be governed solely by the provisions of this Chapter and shall be free from regulation or legislation by local governments, including cities and counties.

## "§ 143C-182. Lawful activity.

Any other State or local law, ordinance, or regulation providing any penalty, disability, restriction, regulation, or prohibition for the manufacture, transportation, storage, distribution, advertising, possession, or sale of any lottery tickets or shares or for the operation of any lottery game does not apply to the operation of the lottery established by this Chapter."

Sec. 2. There is appropriated from the General Fund to the State Lottery Commission the sum of four million one hundred seventeen thousand two hundred thirty-six dollars $(\$ 4,117,236)$ for the fiscal year $1989-90$ to provide initial start-up funds for the State Lottery. This appropriation shall be repaid to the General Fund prior to June 30, 1990.

Sec. 3. G.S. 147-69.2(a) is amended by adding new subdivisions to read:
"(18.1) The State Lottery Fund."
Sec. 4. If approved by the qualified voters of the State of North Carolina, Section 1 of this act shall become effective on the first day of the second month following the election. The question of the approval of Section 1 of this act shall be submitted to the qualified voters of the State of North Carolina at an election on November 7, 1989.

The referendum shall be held in accordance with the provisions of Chapter 163 of the General Statutes, and the form of the ballot shall be:
"[ ] FOR approval of an act establishing a State Lottery.
[ ] AGAINST approval of an act establishing a State Lottery."
If less than a majority of the votes are cast in favor of the approval of Section 1 of this act, it shall have no force or effect.

Sec. 5. This act is effective upon ratification.

