## GENERAL ASSEMBLY OF NORTH CAROLINA

## **SESSION 1993**

H 1

## **HOUSE BILL 1138**

Short Title: Water Quality Amendments.	(Public)
Sponsors: Representative Warner.	
Referred to: Environment.	

## April 19, 1993

1 A BILL TO BE ENTITLED 2 AN ACT TO IMPROVE PROGRAM IMPLEMENTATION AND CLARIFY 3 AUTHORITIES OF THE ENVIRONMENTAL MANAGEMENT COMMISSION IN AREAS OF PERMIT ISSUANCE, PUBLIC MEETINGS, WATER SUPPLY 4 PROTECTION, AND LABORATORY CERTIFICATION AND TO AMEND 5 CAROLINA **PROVISIONS** THE NORTH **ADMINISTRATIVE** 6 OF 7 PROCEDURES ACT FOR DECLARATORY RULINGS, RULE NOTICES AND 8 FISCAL NOTES.

The General Assembly of North Carolina enacts:

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Section 1. G.S. 143-215.1(a) reads as rewritten:

- "(a) Activities for Which Permits Required. No person shall do any of the following things or carry out any of the following activities until or unless such person shall have applied for and shall have received from the Commission a permit therefor and shall have complied with such conditions, if any, as are prescribed by such permit:
  - (1) Make any outlets <u>or otherwise discharge any waste</u> into the waters of the State;
  - (2) Construct or operate any sewer system, treatment works, or disposal system within the State;
  - (3) Alter, extend, or change the construction or method of operation of any sewer system, treatment works, or disposal system within the State;
  - (4) Increase the quantity of waste discharged through any outlet or processed in any treatment works or disposal system to any extent which would result in any violation of the effluent standards or limitations established for any point source or which would adversely

- affect the condition of the receiving waters to the extent of violating any of the standards applicable to such water;

  Change the nature of the waste discharged through any disposal
  - (5) Change the nature of the waste discharged through any disposal system in any way which would exceed the effluent standards or limitations established for any point source or which would adversely affect the condition of the receiving waters in relation to any of the standards applicable to such waters;
  - (6) Cause or permit any waste, directly or indirectly, to be discharged to or in any manner intermixed with the waters of the State in violation of the water quality standards applicable to the assigned classifications or in violation of any effluent standards or limitations established for any point source, unless allowed as a condition of any permit, special order or other appropriate instrument issued or entered into by the Commission under the provisions of this Article;
  - (7) Cause or permit any wastes for which pretreatment is required by pretreatment standards to be discharged, directly or indirectly, from a pretreatment facility to any disposal system or to alter, extend or change the construction or method of operation or increase the quantity or change the nature of the waste discharged from or processed in such facility;
  - (8) Enter into a contract for the construction and installation of any outlet, sewer system, treatment works, pretreatment facility or disposal system or for the alteration or extension of any such facilities;
  - (9) Dispose of sludge resulting from the operation of a treatment works, including the removal of in-place sewage sludge from one location and its deposit at another location, consistent with the requirement of the Resource Conservation and Recovery Act and regulations promulgated pursuant thereto;
  - (10) Cause or permit any pollutant to enter into a defined managed area of the State's waters for the maintenance or production of harvestable freshwater, estuarine, or marine plants or animals; or
  - (11) Cause or permit discharges regulated under G.S. 143-214.7 which result in water pollution.

In the event that both effluent standards or limitations and classifications and water quality standards are applicable to any point source or sources and to the waters to which they discharge, the more stringent among the standards established by the Commission shall be applicable and controlling.

In connection with the above, no such permit shall be granted for the disposal of waste in waters classified as sources of public water supply where the head of the agency which administers the public water supply program pursuant to Article 10 of Chapter 130A of the General Statutes, after review of the plans and specifications for the proposed disposal facility, determines and advises the Commission that such disposal is sufficiently close to the intake works or proposed intake works of a public water supply as to have an adverse effect on the public health.

 In any case where the Commission denies a permit, it shall state in writing the reason for such denial and shall also state the Commission's estimate of the changes in the applicant's proposed activities or plans which will be required in order that the applicant may obtain a permit."

Sec. 2. G.S. 143-215.1(c) reads as rewritten:

- "(c) Applications for Permits and Renewals for Facilities Discharging to the Surface Waters.
  - (1) All applications for permits and for renewal of existing permits for outlets and point sources and for treatment works and disposal systems discharging to the surface waters of the State shall be in writing, and the Commission may prescribe the form of such applications. All applications shall be filed with the Commission at least 180 days in advance of the date on which it is desired to commence the discharge of wastes or the date on which an existing permit expires, as the case may be. The Commission shall act on a permit application as quickly as possible. The Commission may conduct any inquiry or investigation it considers necessary before acting on an application and may require an applicant to submit plans, specifications, and other information the Commission considers necessary to evaluate the application.
  - a. The Department shall refer each application for permit, or renewal of an existing permit, for outlets and point sources and treatment works and disposal systems discharging to the surface waters of the State to its staff for written evaluation and proposed determination with regard to issuance or denial of the permit. If the Commission concurs in the proposed determination, it shall give notice of intent to issue or deny the permit, along with any other data that the Commission may determine appropriate, to be given to the appropriate State, interstate and federal agencies, to interested persons, and to the public. The Commission shall prescribe the form and content of the notice.

The notice required herein shall be given at least 45 days prior to any proposed final action granting or denying the permit. Public notice shall be given by publication of the notice one time in a newspaper having general circulation within the county.

- b. Repealed by Session Laws 1987, c. 734.
- (3) If any person desires a public meeting hearing on any application for permit or renewal of an existing permit provided for in this subsection, he shall so request in writing to the Commission within 30 days following date of the notice of intent. The Commission shall consider all such requests for meeting, hearing, and if the Commission determines that there is a significant public interest in holding such meeting, hearing, at least 30 days' notice of such meeting hearing shall be given to all persons to whom notice of intent was sent and to any

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43 44 other person requesting notice. At least 30 days prior to the date of meeting, hearing, the Commission shall also cause a copy of the notice thereof to be published at least one time in a newspaper having general circulation in such county. In any county in which there is more than one newspaper having general circulation in that county, the Commission shall cause a copy of such notice to be published in as many newspapers having general circulation in the county as the Commission in its discretion determines may be necessary to assure that such notice is generally available throughout the county. The Commission shall prescribe the form and content of the notices.

The Commission shall prescribe the procedures to be followed in such meetings. If the meeting hearing is not conducted by the Commission, detailed minutes records of the meeting hearing shall be kept and shall be submitted, along with any other written comments, exhibits or documents presented at the meeting, hearing, to the Commission for its consideration prior to final action granting or denying the permit.

- (4) Not later than 60 days following notice of intent or, if a public hearing is held, within 90 days following consideration of the matters and things presented at such hearing, the Commission shall grant or deny any application for issuance of a new permit or for renewal of an existing permit. All permits or renewals issued by the Commission and all decisions denying application for permit or renewal shall be in writing.
- (5) No permit issued pursuant to this subsection (c) shall be issued or renewed for a term exceeding five years.
- The Commission shall not act upon an application for a new (6) nonmunicipal domestic wastewater discharge facility until it has received a written statement from each city and county government having jurisdiction over any part of the lands on which the proposed facility and its appurtenances are to be located which states whether the city or county has in effect a zoning or subdivision ordinance and, if such an ordinance is in effect, whether the proposed facility is consistent with the ordinance. The Commission shall not approve a permit application for any facility which a city or county has determined to be inconsistent with its zoning or subdivision ordinance unless it determines that the approval of such application has statewide significance and is in the best interest of the State. An applicant for a permit shall request that each city and county government having jurisdiction issue the statement required by this subdivision by mailing by certified mail, return receipt requested, a written request for such statement and a copy of the draft permit application to the clerk of the city or county. If a local government fails to mail the statement required by this subdivision, as evidenced by a postmark, within 15

days after receiving and signing for the certified mail, the Commission may proceed to consider the permit application notwithstanding this subdivision."

Sec. 3. G.S. 143-215.3(a)(10) reads as rewritten:

"(10) To require a laboratory facility to be certified and laboratory employees to meet and maintain certification standards issued by the Department before performing any tests, analyses, measurements, or monitoring required under this Article or Article 21B of this Chapter and to establish fees therefor. All monies collected pursuant to this subdivision shall be credited to the Water and Air Quality Account and shall be used to administer the laboratory and laboratory employees certification program."

Sec. 4. G.S. 143-215.4(b) reads as rewritten:

- "(b) Procedures for Public Input.
  - (1) The Commission may, on its own motion or when required by federal law, request public comments on or hold public hearings on matters within the scope of its authority under this Article or Articles 21A or 21B of this Chapter. To request public comments on a matter, the Commission shall notify appropriate agencies of the opportunity to submit written comments to the Commission on the matter and shall publish a notice in a newspaper having general circulation in the affected area, stating the matter under consideration by the Commission and informing the public of its opportunity to submit written comments to the Commission on the matter. A public comment period shall extend for at least 30 days after the notice is published.
  - (2) To hold a public hearing on a matter, the Commission shall notify, by personal service or certified mail, persons directly affected by the matter under consideration and shall publish a notice in a newspaper having general circulation in the affected area, stating the matter under consideration by the Commission and the time, date, and place of a public hearing to be held on the matter. A public hearing shall be held no sooner than 20 days after the notice is published. The proceedings at a public hearing held under this subsection shall be recorded. Upon payment of a fee established by the Commission, any person may obtain a copy of the record of the public hearing. After a public hearing, the Commission shall accept written comments for the time period prescribed by the Commission.
  - The Commission may hold a public meeting on any matter within its scope of authority. A public meeting may be held in addition to any public hearing that is required under any provision of law. Except as may otherwise be provided by law, the Commission may determine the procedures for any public meeting it holds.

(4) This subsection applies only to proceedings that are not rule-making proceedings or contested case hearings."

Sec. 5. G.S. 143-214.6 is repealed.

Sec. 6. G.S. 150B-4(a) reads as rewritten:

"(a) On request of a person aggrieved, an agency shall issue a declaratory ruling as to the validity of a rule or as to the applicability to a given state of facts of a statute administered by the agency or of a rule or order of the agency, except when the agency for good cause finds issuance of a ruling undesirable. The agency shall prescribe in its rules the circumstances in which rulings shall or shall not be issued. A declaratory ruling is binding on the agency and the person requesting it unless it is altered or set aside by the court. An agency may not retroactively change a declaratory ruling, but nothing in this section prevents an agency from prospectively changing a declaratory ruling. A declaratory ruling is subject to judicial review in the same manner as an order in a contested case. Failure of the agency to issue a declaratory ruling on the merits within 60-90 days of the request for such ruling shall constitute a denial of the request as well as a denial of the merits of the request and shall be subject to judicial review."

Sec. 7. G.S. 150B-21.4(a) reads as rewritten:

"(a) State Funds. – Before an agency publishes in the North Carolina Register the proposed text of a permanent rule change that would require the expenditure or distribution of funds subject to the Executive Budget Act, Article 1 of Chapter 143, it must submit the text of the proposed rule change and a fiscal note on the proposed rule change to the Director of the Budget and obtain certification from the Director that the funds that would be required by the proposed rule change are available. and it must certify to the Director of the Budget that every agency that would be required to expend or distribute funds as a result of the proposed rule change has been notified. The fiscal note must state provide a projection of the amount of funds that would be expended or distributed as a result of the proposed rule change and explain how the amount was computed. The Director of the Budget must certify a proposed rule change if funds are available to cover the expenditure or distribution required by the proposed rule change."

Sec. 8. This act is effective upon ratification.