

GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1993

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1

HOUSE BILL 572

Short Title: Family Health Care Program.

(Public)

Sponsors: Representatives Gottovi; Easterling, Kuczmariski, and Luebke.

Referred to: Health and Human Services.

March 25, 1993

1 A BILL TO BE ENTITLED  
2 AN ACT TO ENACT THE NORTH CAROLINA FAMILY HEALTH CARE ACT,  
3 TO INDICATE THE GENERAL ASSEMBLY'S INTENT TO RAISE REVENUE  
4 TO IMPLEMENT THE ACT, TO REQUIRE NONBINDING ARBITRATION OF  
5 MEDICAL MALPRACTICE ACTIONS, AND TO MAKE CONFORMING  
6 CHANGES TO THE GENERAL STATUTES.

7 The General Assembly of North Carolina enacts:

8 **TITLE I. FAMILY HEALTH CARE PROGRAM.**

9 Section 1. Chapter 58 of the General Statutes is amended by adding the  
10 following new Article to read:

11 **"ARTICLE 68A.**

12 "North Carolina Family Health Care Act .

13 **"PART 1. NORTH CAROLINA FAMILY** Health Care Program.

14 **"§ 58-68A-22. SHORT TITLE; legislative findings and intent.**

15 **(a) This act shall be known as the North Carolina Family Health Care**  
16 **Act.**

17 **(b) The General Assembly makes the following findings:**

18 **(1) North Carolinians have a responsibility to themselves, their family,**  
19 **and society to act in a manner that promotes good personal health and**  
20 **well-being.**

21 **(2) All North Carolinians have a right to medically necessary health care,**  
22 **including preventive, primary, and long-term services.**

- 1           (3)    During the course of one year, approximately 1.3 million North  
2           Carolinians do not have health insurance and approximately 865,000  
3           are underinsured with respect to their health insurance coverage.
- 4           (4)    Over the last five years the cost of obtaining health insurance has more  
5           than doubled; cost increases are reflected in premium rates, cost-  
6           shifting, and reductions in benefits covered.
- 7           (5)    Health care costs in North Carolina and nationwide are rising much  
8           more rapidly than incomes and the disparity will continue to grow  
9           unless health care reform is enacted.
- 10          (6)    Between 1990 and 1991 North Carolina was one of only four states  
11          where the state's uninsured population increased by over 100,000  
12          people.
- 13          (7)    The increasing numbers of uninsured and underinsured individuals in  
14          North Carolina and the escalating costs of health care are so  
15          interrelated that it is not possible to guarantee access to health care for  
16          all North Carolinians without containing health care costs.
- 17          (8)    It has been documented that the lack of access to medically necessary  
18          and affordable health care leads to a decline in health status, including  
19          birth defects, lifelong disabilities, uncontrolled diabetes, hypertension,  
20          and untreated chronic conditions.
- 21          (9)    Lack of access to health care also results in unnecessary pain and  
22          suffering and premature death, and often leads to overuse of expensive  
23          health care services.
- 24          (10)   Providing preventive health care will efficiently and effectively  
25          improve the health of all North Carolinians and can significantly  
26          reduce the need for more expensive health care services and long-term  
27          care later in life.
- 28          (11)   The health and well-being of individuals are directly related to their  
29          ability to obtain necessary and affordable preventive and primary  
30          medical care and health related support services for emergency,  
31          chronic, and long-term conditions.
- 32          (12)   The integration of long-term care services with comprehensive health  
33          coverage is cost-effective, protects persons with disabilities from being  
34          impoverished by the cost of nursing facility care, and allows maximum  
35          independence for those who can remain safely at home.
- 36          (c)    It is the intent of the General Assembly to do the following:
- 37               (1)    Enact a comprehensive health care program to provide medically  
38               necessary care specific to individual needs, including preventive,  
39               primary, and long-term care, for all residents of North Carolina.
- 40               (2)    Enact a means and method for financing the program that better  
41               utilizes the money that is now being spent on health care by the public  
42               and private sectors.
- 43               (3)    Ensure that the burden of financing the program is allocated equitably  
44               among citizens based on ability to pay, and that administration of the

1            program and the allocation of moneys under it are carried out in a  
2            manner that is efficient, equitable, and effective.

3    **"§ 58-68A-23. Definitions .**

4    As used in this Article, unless the context clearly requires otherwise:

5            (1) 'Accountable Health Plan' means any health maintenance or preferred  
6            provider organization, independent practice association, or any other  
7            mode of delivery of care approved by the Commission to provide  
8            health care services to individuals in exchange for a prescribed  
9            capitated payment from the Program.

10           (2) 'Commission' means the North Carolina Family Health Care Planning  
11           Commission established under Article 64 of Chapter 143 of the  
12           General Statutes.

13           (3) 'Director' means the health care director of the North Carolina Family  
14           Health Care Program.

15           (4) 'Eligible resident' means an individual who has been legally domiciled  
16           in this State for a period of 30 days. For purposes of this Article, legal  
17           domicile is established by living in this State and

18           a. Obtaining a North Carolina motor vehicle operator's license, or

19           b. Registering to vote in North Carolina, or

20           c. Filing a North Carolina income tax return, or

21           d. Obtaining a North Carolina identification card from the North  
22           Carolina Division of Motor Vehicles.

23           A child is legally domiciled in this State if the child lives in this  
24           State and if at least one of the child's parents or the child's guardian is  
25           legally domiciled in this State for a period of 30 days.

26           A person with a developmental disability or other disability or  
27           circumstance which prevents the person from obtaining a North  
28           Carolina motor vehicle operator's license, registering to vote in North  
29           Carolina, or filing a North Carolina income tax return, is legally  
30           domiciled in this State by living in the State for 30 days.

31           (5) 'Federal poverty income level' means the federal official poverty line,  
32           as defined by the Federal Office of Management and Budget, based on  
33           Bureau of Census data, and revised annually by the Secretary of  
34           Health and Human Services pursuant to section 9902(2) of Title 42 of  
35           the United States Code.

36           (6) 'Fund' means the North Carolina Family Health Care Trust Fund  
37           established under this Article.

38           (7) 'Global budget' or 'global health budget' means a comprehensive,  
39           binding annual budget setting forth in advance the aggregate  
40           compensation all health care providers will receive from the Program  
41           for provision of all covered services.

42           (8) 'Health Plan Purchasing Cooperative' means an organization  
43           established to implement the Program in geographic areas of the State.

44           (9) 'Program' means the North Carolina Family Health Care Program.

1           (10) 'Provider' means a health care provider participating in the Program  
2 through the State Plan or through an Accountable Health Plan.

3           (11) 'State Plan' means that portion of the Program in which eligible  
4 persons may elect to receive services either from a private or public  
5 provider on a fee-for-service basis or from a hospital or long-term care  
6 institution based on a negotiated annual budget.

7 **"§ 58-68A-24. North Carolina Family Health Care Program established; purpose;**  
8 **components; administration.**

9           (a) There is established the North Carolina Family Health Care Program. The  
10 purpose of the Program is to provide all eligible residents with access to health care  
11 services by enabling them to enroll in one of the health services plans established under  
12 the Program.

13           (b) The Program shall be comprised of the following health services plans:

14           (1) A State Plan providing health care services to eligible residents  
15 wherein providers are paid on a fee-for-service or negotiated budget  
16 basis; and

17           (2) An Accountable Health Plan providing health care services wherein  
18 providers are paid on a capitated payment basis.

19           (c) The Program shall be administered by the North Carolina Family Health Care  
20 Planning Commission established under Article 64 of Chapter 143 of the General  
21 Statutes.

22 **"§ 58-68A-25. Program eligibility; coverage secondary and supplemental to certain**  
23 **other coverage; transfer of retiree coverage; expenditure limitations;**  
24 **nonresident eligibility.**

25           (a) Eligibility. – Any eligible resident of this State may receive health care  
26 services under the Program.

27           (b) Coverage Secondary to Certain Other Coverage. – Program benefits shall be  
28 secondary to any health care benefits for which the following persons are eligible or to  
29 which they are entitled:

30           (1) Residents eligible for the federal Medicare program, as defined by the  
31 federal Social Security Act (42 U.S.C. § 1395, **et seq.**); and

32           (2) Persons on active military duty or otherwise receiving benefits under  
33 the CHAMPUS program (10 U.S.C.A. § 1071, **et seq.**) and their  
34 dependents; and

35           (3) Federal employees entitled to health care benefits, and their  
36 dependents.

37           The health care benefits provided under the Program shall be supplemental to  
38 benefits provided under Medicare Parts A and B and shall include health care benefits  
39 not provided by Medicare Parts A and B, including long-term care, prescription drugs,  
40 preventive care, and Medigap benefits.

41           Coverage provided under the Program shall be secondary to any retirement health  
42 coverage for which a resident or the resident's dependents are eligible. The  
43 Commission shall hold public hearings regarding the integration of benefits provided  
44 under the Program with retirement health benefit plans in the private and public sectors.

1 Based on the hearings, the Commission shall conduct a comparison of the benefits  
2 available to residents under the Program with those typically available to retirees and  
3 their dependents and shall adopt rules defining benefits under the Program which  
4 residents with retiree health coverage are entitled to receive. In adopting rules, the  
5 Commission shall consider establishing a maintenance of effort for private and public  
6 retiree health benefit plans in order to avoid creating incentives for private and public  
7 employers to reduce retiree health benefits.

8 (c) Transfer of Benefits. – The Commission may negotiate with private and  
9 public employers for the transfer of responsibility for providing health benefits to  
10 retirees and their dependents from the employer to the Commission. Any private or  
11 public employer may negotiate with the Commission for the transfer of the  
12 responsibility for providing retiree health benefits to the Commission to the extent  
13 allowed by retiree health benefit agreements.

14 (d) Expenditure Limitations. – The amount that shall be used for the baseline for  
15 setting limits on expenditures for the first year of the operation of the Program shall be  
16 the amount spent in North Carolina for health care covered under this Article during the  
17 most recent calendar year in which data is available.

18 (e) Nonresident Eligibility. – Persons who are not residents of this State but who  
19 work in North Carolina may receive benefits under the Program, including benefits for  
20 dependents, if all payments, surcharges, and premiums required to be paid by or on  
21 behalf of residents under the Program have been paid to the Program by or on behalf of  
22 such nonresidents.

23 If a person who is not a resident of this State and is not eligible for Program benefits  
24 pursuant to this subsection receives medical treatment in North Carolina, such person is  
25 subordinated to the State of North Carolina for reimbursement from a third-party payer  
26 for such medical treatment.

27 (f) The Commission shall estimate the expenditures and revenues required to  
28 provide services under the Program and shall report that information to the General  
29 Assembly on or before January 1, 1995, and annually thereafter.

30 (g) Coverage and benefits provided under the Program shall be secondary to any  
31 coverage provided under workers' compensation, automobile insurance, or liability  
32 insurance policy.

33 "§ 58-68A-26. Copayments .

34 (a) The Director may require copayments for services under the State Plan of  
35 not more than ten percent (10%) of the cost of the services, not to exceed two hundred  
36 fifty dollars (\$250.00) per year in copayments for individuals, and not to exceed five  
37 hundred dollars (\$500.00) per year in copayments for families.

38 (b) Persons who have income below two hundred fifty percent (250%) of the  
39 federal poverty income level shall not be required to pay any copayments under the  
40 State Plan or under an Accountable Health Plan.

41 (c) No copayments may be required that create a barrier to medically necessary  
42 care under the State Plan or under an Accountable Health Plan.

43 (d) An Accountable Health Plan may impose copayments from its members no  
44 greater than five percent (5%) of the cost of services, and not more than one hundred

1 dollars (\$100.00) per year per individual or two hundred fifty dollars (\$250.00) per year  
2 per family.

3 (e) No individual enrolled in either the State Plan or an Accountable Health Plan  
4 shall be required to meet a deductible as a condition for receiving health care services.

5 (f) No copayments may be required under the State Plan or under an  
6 Accountable Health Plan for prenatal care, well-child care, periodic physical  
7 examinations, and other health screenings and services as recommended by the U.S.  
8 Preventive Services Task Force 'Guide to Clinical Preventive Services'.

9 "Part 2. Program Benefits .

10 **"§ 58-68A-27. General benefits.**

11 (a) **The benefits listed in this section shall be covered benefits** under this  
12 Article. The Program shall provide all of the following:

- 13 (1) Comprehensive medical care benefits specified in this Article,  
14 including preventive care, primary and tertiary health care for acute  
15 and chronic conditions, rehabilitative care, and long-term services.
- 16 (2) Limited mental health services, dental care, and prescription drugs, as  
17 specified in this Article.

18 The Program shall provide the benefits specified in this Article through the State Plan or  
19 the Accountable Health Plan.

20 **"§ 58-68A-28. Medical benefits .**

21 (a) **Covered benefits in this section shall include, but are not limited to, the**  
22 **following when determined to be medically necessary:**

- 23 (1) Inpatient and outpatient hospital services;
- 24 (2) Inpatient and outpatient professional provider services, including  
25 home health care;
- 26 (3) Diagnostic X ray and laboratory services;
- 27 (4) Family planning, perinatal, and maternity care;
- 28 (5) Children's preventive care, including, but not limited to, well-child  
29 care, routine dental, hearing, and vision checkups, and immunizations;
- 30 (6) Adult preventive care including, but not limited to, periodic  
31 mammograms and pap smears;
- 32 (7) Durable medical equipment;
- 33 (8) Podiatry;
- 34 (9) Unreplaced blood;
- 35 (10) Dialysis;
- 36 (11) Emergency transportation;
- 37 (12) Rehabilitative care;
- 38 (13) Alcohol and drug abuse or addiction treatment, or both;
- 39 (14) Prescription drugs;
- 40 (15) Periodic physical examinations, and other health screenings and  
41 services as recommended by the U.S. Preventive Services Task Force  
42 'Guide to Clinical Preventive Services';
- 43 (16) Chiropractic.

1 (b) Nothing in this subsection shall preclude the direct reimbursement of  
2 physician assistants, certified clinical social workers, nurse practitioners, or other  
3 advanced practice nurses in providing covered services or benefits within the scope of  
4 their practice.

5 **"§ 58-68A-29. Long-term services benefits .**

6 (a) **Long-term services which are necessary for the health, social, and**  
7 personal needs of individuals with limited self-care capabilities are covered benefits  
8 under the Program as provided in this section. Long-term benefits shall include all of  
9 the following:

10 (1) Institutional and residential care;

11 (2) Home health care;

12 (3) Hospice care;

13 (4) Home and community-based services, including personal assistance  
14 and attendant care.

15 (b) Individual needs shall be determined through a standardized assessment of  
16 the individual's abilities for self-care and shall include all of the following:

17 (1) Medical examinations necessary to determine what, if any, level of  
18 medical care is required.

19 (2) Environmental and psychosocial evaluations to determine what the  
20 individual can and cannot do for himself or herself physically, as well  
21 as mentally.

22 (3) Services, service coordination, or case management, to ensure that  
23 necessary services are provided to enable the individual to remain  
24 safely in the least restrictive setting.

25 (c) Services may be provided in the individual's home, or through community-  
26 based, residential, or institutional programs.

27 (d) Reassessment shall be conducted at appropriate intervals, but not less than  
28 once a year.

29 (e) In providing long-term services under this section, the Commission shall, to  
30 save Program funds, encourage and reimburse noninstitutional long-term services where  
31 appropriate, as determined pursuant to the assessment process required under subsection  
32 (b) of this section, to allow persons needing long-term services to remain safely in their  
33 homes to the maximum extent possible.

34 **"§ 58-68A-30. Mental health benefits .**

35 (a) The following mental health benefits are covered benefits under the  
36 Program:

37 (1) Fifty-two outpatient visits per year; and

38 (2) Inpatient care, other than for substance abuse, not exceeding 45 days  
39 per year.

40 (b) The Commission shall encourage the use of services, service coordination,  
41 and case management which will enable the individual to remain in the least restrictive  
42 setting. Services may be provided through community-based, residential, or  
43 institutional programs.

1 (c) Not later than January 1, 1994, the Commission shall appoint an independent  
2 advisory board of mental health experts and representatives of health care consumers to  
3 develop a plan for providing all necessary mental health care through the Program.

4 **"§ 58-68A-31. Dental benefits .**

5 (a) Dental benefits are covered benefits under the Program as follows:

6 (1) All necessary dental care, including preventive care, shall initially be  
7 provided for individuals up to 18 years of age.

8 (2) Each year the Program is operational the age limit for dental benefits  
9 shall be increased by one year.

10 (3) For persons over age 65, immediate coverage for full and partial  
11 dentures once every 10 years.

12 **"§ 58-68A-32. Expansion of benefits .**

13 **The benefits provided under this Article may be expanded by the Commission**  
14 **when the expansion meets the intent of this Article and when there are sufficient**  
15 **revenues to cover expansion costs.**

16 "Part 3. Program Providers .

17 **"§ 58-68A-33. Choice of health care providers; enrollment periods.**

18 (a) Any eligible resident may choose to receive services from the Program either  
19 from a private or public health care provider or from a hospital through enrollment in  
20 the State Plan or in an Accountable Health Plan.

21 (b) An Accountable Health Plan may use any of the following methods of health  
22 care service delivery:

23 (1) A staff model, in which services are provided by salaried health care  
24 professionals;

25 (2) A group model, in which a professional group is paid for services  
26 rendered at a capitation rate;

27 (3) An independent practice association model, in which health care  
28 professionals are paid fees; or

29 (4) Any other model for delivery of care approved by the Director.

30 (c) Individuals enrolled in an Accountable Health Plan are entitled to an open  
31 enrollment period of not less than one month, during which period an individual may  
32 enroll in another Accountable Health Plan or may change to the State Plan option. The  
33 open enrollment period for an Accountable Health Plan shall be offered annually.

34 (d) Individuals enrolled in the State Plan may enroll in any available Accountable  
35 Health Plan at any time.

36 **"§ 58-68A-34. Accountable Health Plan requirements .**

37 (a) Any Accountable Health Plan providing services under, and receiving  
38 payment from, the Program shall do all of the following:

39 (1) Allow any eligible resident to enroll in order of time of application, up  
40 to a reasonable limit determined by capacity of the Accountable Health  
41 Plan to provide services;

42 (2) As a condition of approval to participate in the Program, demonstrate  
43 that the Accountable Health Plan will provide, or arrange and pay for,



1 all of the benefits required for the capitation payment set by the  
 2 Commission;

3 (3) If an Accountable Health Plan does not have its own hospital facility,  
 4 that Accountable Health Plan shall contract with a hospital or hospitals  
 5 for the provisions of care for those enrolled in that Accountable Health  
 6 Plan;

7 (4) Demonstrate that the Accountable Health Plan will do all of the  
 8 following:

9 a. Provide, or arrange and pay for, all the benefits required for the  
 10 payment set by the Program;

11 b. Provide services of a level of quality acceptable to the  
 12 Commission;

13 c. Charge no additional fees, premiums, or copayments other than  
 14 those allowed by the Commission for the provision of benefits  
 15 under this Article;

16 d. Provide a grievance procedure that allows patient complaints  
 17 pertaining to coverage under the Program to be heard, and  
 18 appeals from the decision regarding those complaints to be  
 19 heard by the Health Plan Purchasing Cooperative;

20 e. Make reports as required by the Commission; and

21 f. Meet any other requirements the Commission determines to be  
 22 necessary to ensure that the Accountable Health Plans  
 23 participating in the Program are financially viable and will  
 24 provide quality health care to enrollees in the Accountable  
 25 Health Plans.

26 (b) As a condition of participation in the Program, no Accountable Health Plan  
 27 may refuse to enroll or serve any eligible individual because of that individual's  
 28 economic status, health history, preexisting health condition, age, sex, race, national  
 29 origin, ancestry, sexual orientation, disability, ethnicity, or religion.

30 (c) Nothing in this section shall prohibit an Accountable Health Plan from  
 31 offering additional benefits beyond those set forth in this Article. The additional  
 32 benefits shall be clearly set forth in disclosure and Accountable Health Plan description  
 33 materials provided to persons eligible to enroll in the Program.

34 "Part 4. Program Administration .

35 **"§ 58-68A-35. Program administered by Commission; implementation;**  
 36 **monitoring.**

37 (a) Administration. – The Commission shall administer the Program in  
 38 accordance with this Article and with Article 64 of Chapter 143 of the General Statutes.  
 39 The Commission shall ensure that the Program is structured and administered in the  
 40 most efficient and effective manner possible.

41 (b) Implementation. – The Program shall be implemented through health plan  
 42 purchasing cooperatives in accordance with an implementation schedule established by  
 43 the Commission. Implementation shall be phased in beginning not later than July 1,  
 44 1996. In developing the phase-in schedule, the Commission shall ensure that services

1 are expanded for underserved populations. Implementation of the Program shall be  
2 carried out only to the extent that funds are available for this purpose.

3 (c) Monitoring. – The Commission, in consultation with such other experts as it  
4 deems appropriate, shall develop an evaluation and monitoring system which considers,  
5 at a minimum, the quality of care and access to care provided by the Program.  
6 Monitoring and evaluation shall include the geographic distribution of health care  
7 resources under the Program, and the extent to which the needs of special populations  
8 including low income persons, persons living in medically underserved areas, and  
9 persons with disabilities or chronic or unusual medical needs will be met.

10 **"§ 58-68A-36. Duties of health plan purchasing cooperative .**

11 Health plan purchasing cooperatives shall implement the Program in each  
12 cooperative's geographic area, and in carrying out the implementation, shall  
13 do the following:

14 (1) Certify private health plans as Accountable Health Plans for  
15 participation in the system of universal health coverage on the basis of  
16 ability to deliver the State-guaranteed package of comprehensive,  
17 medically necessary health services in accordance with criteria defined  
18 by the Commission for quality and service.

19 (2) Pay each Accountable Health Plan the same, risk-adjusted per capita  
20 amount for all eligible persons, except that the Commission shall have  
21 the authority to ensure accessibility to health care in rural and  
22 medically underserved areas by enhancing provider payments,  
23 requiring an Accountable Health Plan to provide services throughout  
24 the area, or by any other reasonable means.

25 (3) Ensure that no Accountable Health Plan charges an additional  
26 premium.

27 (4) Jointly with the Commission and where necessary to meet the needs of  
28 underserved areas or special populations, organize the delivery of  
29 health care to ensure that every individual has a choice of Accountable  
30 Health Plans.

31 (5) Assist eligible residents in choosing among Accountable Health Plans  
32 by providing consumer education, including uniform information  
33 about all the Accountable Health Plans available through the health  
34 plan purchasing cooperative such as quality indicators and choice of  
35 providers.

36 (6) Provide a mechanism for enrolling all eligible residents in their chosen  
37 Accountable Health Plans and for automatically enrolling in the State  
38 Plan all eligible residents who fail to choose a plan.

39 (7) Monitor and enforce standards concerning access, consumer  
40 satisfaction, and quality of care in all Accountable Health Plans.

41 (8) Jointly with the Commission and the North Carolina Medical Database  
42 Commission, collect data from all Accountable Health Plans and  
43 sponsor research into health outcomes and practice guidelines.

44 **"§ 58-68A-37. Efficiency of Program operations .**

1       (a) The Director shall set standards and conduct retrospective review of the  
2 utilization of Program benefits to ensure that health care services are rendered in an  
3 effective, cost-efficient, and appropriate manner.

4       (b) The Director shall make timely payments to providers, including Accountable  
5 Health Plans and hospitals, and shall establish a payment system which is efficient for  
6 health care providers and the Commission to administer and which eliminates  
7 unnecessary administrative costs. Administration costs shall not exceed the limits set  
8 under G.S. 58-68A-37.

9       (c) In addition to other duties assigned by the Commission and by this Article  
10 and Article 64 of Chapter 143 of the General Statues, the Director shall do the following  
11 to ensure efficiency of Program operation:

12           (1) Establish uniform reporting requirements for all health care providers  
13 participating in the Program;

14           (2) To the extent permitted by federal law, develop and implement  
15 standardized claims, reporting methods, and utilization review criteria  
16 under the Program;

17           (3) Require all recipients of funds under the Program to periodically report  
18 information which the Director determines to be necessary for the  
19 planning, budgeting, and quality assurance of care provided under the  
20 Program; and

21           (4) Make any information and reports submitted pursuant to this section,  
22 including the analysis of data contained in those reports, available to  
23 the public.

24 **"§ 58-68A-38. Confidentiality of records .**

25       The confidentiality of communications between a recipient of services under the  
26 Program and the health care provider, and the confidentiality of medical records and  
27 communications between the patient and the health care provider, shall remain  
28 confidential to the same extent that such records and communications are protected as  
29 confidential under other provisions of law of this State.

30       "Part 5. Allocation of Funds and Provider Reimbursement .

31 **"§ 58-68A-39. ALLOCATION OF PROGRAM funds .**

32       (a) Not more than seven percent (7%) of the funds appropriated for the  
33 Program may be used for Program administration.

34       (b) That amount of funds appropriated for the Program remaining after allocation  
35 for administrative costs and reserves, shall be divided based on the proportion of  
36 individuals enrolled in the State Plan or an Accountable Health Plan, adjusted for health  
37 risk variations, and may be increased to encourage providers to practice in medically  
38 underserved areas.

39       (c) The cost of any necessary research and education related to medicine and  
40 health, other than patient and consumer education, shall not be paid from Program  
41 funds.

42 **"§ 58-68A-40. Provider reimbursement .**

43       (a) An Accountable Health Plan may reimburse providers by any method  
44 authorized under G.S. 58-68A-33.

1       **(b)** Providers may not charge any fee for services covered under  
2 Part 2 of this Article which exceeds the rate set or negotiated under the Program.

3       **(c)** Providers shall be reimbursed for services provided under the Program as  
4 follows:

5       **(1)** The Program shall reimburse individual providers, other than  
6 hospitals, for the provision of covered services in the State Plan  
7 pursuant to a resource-based relative value fee schedule established by  
8 the Director, based on the total amount of funds available in the State  
9 Plan.

10       **(2)** The Commission may adjust downward the increase in fees for any  
11 procedure or service or group of procedures for the year following any  
12 year in which the expenditure target for that procedure is exceeded and  
13 this excess cannot be accounted for by increases in epidemics,  
14 disasters, other changes in the health status of the covered population,  
15 or other factors deemed relevant by the Commission and occurring  
16 after the establishment of the expenditure target.

17       **(3)** As a condition of providing services under the Program, providers  
18 shall accept the fees established by the Commission as payment in full  
19 and shall not bill patients for any additional charges.

20       **(4)** Hospitals shall be reimbursed on the basis of an annual budget for all  
21 covered services rendered under the Program to eligible residents,  
22 based on the hospital's census, location, the acuity of its patient  
23 population, and other relevant factors.

24       **(5)** The Director shall negotiate the budget specified in subdivision (4) of  
25 this subsection with each participating hospital on an annual basis,  
26 with adjustments made for epidemics and other unforeseen  
27 catastrophic changes in the general health status of a patient  
28 population, and adjustments that take into account the number of  
29 persons enrolled in Accountable Health Plans.

30       **(6)** The Director shall reimburse Accountable Health Plans on a capitated  
31 basis, for each patient, based on the following:

32       a. Total funds available to all Accountable Health Plans  
33 reimbursed under the Program,

34       b. The number of persons enrolling in the Accountable Health  
35 Plan, adjusted for health risk variations of enrollees, and

36       c. Adjustments to encourage providers to serve in medically  
37 underserved areas.

38       **(7)** Accountable Health Plans shall be responsible for covering the costs of  
39 its enrollees through negotiated fee for service, prospective annual  
40 budget, or any other means negotiated between the parties.

41       **(d)** The Commission may impose reimbursement mechanisms which have as  
42 their purpose reducing unnecessary referrals and utilization of health benefits and long-  
43 term care services among providers in the State Plan, including, but not limited to, all of  
44 the following:

- 1           (1) Payment incentives to limit patient self-referrals to specialists and to  
 2           encourage greater review and screening of those referrals by primary  
 3           care providers.  
 4           (2) Capitation payments to groups or associations of providers.  
 5           (3) Targeted case management for high-cost or high-risk cases.  
 6           (4) Use of expenditure targets.  
 7           (5) Retrospective utilization review.  
 8           (6) Enhanced payments to primary care providers whose services result in  
 9           reductions in inpatient admissions and superior health outcomes.  
 10          (7) Other mechanisms which, upon deliberation, the Commission deems  
 11          to be appropriate to control unnecessary utilization of services.

12                                   "Part 6. Reserves .

13 **"§ 58-68A-41. Reserves.**

14          (a) The Director shall establish and retain a reserve account of one percent  
 15          (1%) of the total revenues collected for the support of the Program during budgetary  
 16          shortfalls or epidemics as defined by the Commission.

17          (b) Whenever the Director determines that the reserve account exceeds one  
 18          percent (1%) of the total revenues collected for the support of the Program, the Director  
 19          shall report to the Commission and the General Assembly on the appropriate options  
 20          available, which shall include but are not limited to:

- 21               (1) Increasing benefits,  
 22               (2) Adjusting rates of reimbursement,  
 23               (3) Improving access to the Program,  
 24               (4) Reducing surcharges and taxes imposed and earmarked for the purpose  
 25               of supporting the Program, and  
 26               (5) Expanding the reserve.

27          (c) The Commission shall review and adjust its budget, fee schedules, and  
 28          capitation rates on a regular basis, according to a review schedule established by the  
 29          Commission, to ensure that the Program remains solvent and that the payments to  
 30          providers are equitable, prompt, and within the Program budget.

31                                   "Part 7. Family Health Care Trust Fund .

32 **"§ 58-68A-42. FUND ESTABLISHED .**

33          (a) Effective January 1, 1996, there is established in the State Treasurer's  
 34          Office the North Carolina Family Health Care Trust Fund. The Fund shall consist of the  
 35          following:

- 36               (1) All revenues collected from taxes and other sources enacted for the  
 37               purpose of funding the Program.  
 38               (2) All federal payments received as a result of any waiver of  
 39               requirements granted by the United States Secretary of Health and  
 40               Human Services under health care programs established under Title  
 41               XIX of the Social Security Act, as amended; and  
 42               (3) All moneys appropriated by the North Carolina General Assembly for  
 43               carrying out the purposes of the Program.

1       (b) Monies shall be deposited in the Fund beginning with the 1995-96 fiscal year.

2       (c) Monies held in the Fund are not subject to appropriation or allotment by the  
3 State or any political subdivision of the State, except to the Commission for  
4 administration and implementation of the Program.

5       (d) The Fund shall include a preventive care account for the purpose of ensuring  
6 that monies are allocated for community-based disease prevention and health promotion  
7 efforts. These efforts shall be targeted to population groups with the greatest unmet  
8 needs and shall emphasize programs to reduce or eliminate causes of illnesses and to  
9 provide outreach to underserved populations. The Fund shall also contain such other  
10 discrete accounts as the Commission deems appropriate for the effective and efficient  
11 administration of the Program.

12       (e) The State Treasurer shall administer and invest Fund monies in accordance  
13 with his authority under State law.

14                               "Part 8. General Provisions .

15 **"§ 58-68A-43. Reporting requirements.**

16       (a) **Commencing January 1, 1998, the Commission shall make a report to the**  
17 **general public, to the General Assembly, and to the Governor. The report shall be made**  
18 **every five years and shall contain a comprehensive evaluation of the Program. The**  
19 **report shall include all of the following:**

20               (1) A description of the Commission's evaluation and monitoring of the  
21 Program.

22               (2) A description of the successes and problems in the areas of quality of  
23 and access to health care.

24               (3) The results of surveys of consumer and provider satisfaction with the  
25 Program.

26       (b) The Commission shall report annually to the General Assembly and to the  
27 Governor summarizing information about health needs, health services, health  
28 expenditures, revenues, and other issues relevant to the efficient and effective  
29 administration and operation of the Program. The Commission's annual report shall  
30 also contain any recommendations it has for legislation necessary to maintain or  
31 improve the Program's performance.

32 **"§ 58-68A-44. Waivers from federal requirements; options for additional federal**  
33 **participation.**

34       (a) The Commission shall seek all necessary federal waivers, exemptions,  
35 agreements, or legislation which will allow that all federal payments for health, mental  
36 health, and long-term care made to this State will be paid directly to the Fund for the  
37 purposes of the Program, and for the assumption, by the Program, of the responsibility  
38 for all benefits previously paid for by the federal government.

39       (b) The Commission shall, in all cases, seek to maximize federal contributions  
40 and payments for health, mental health, and long-term care services provided in this  
41 State, and, in obtaining the waivers, exemptions, agreements, or legislation required  
42 under subsection (a) of this section, the Commission shall ensure that the contributions  
43 of the federal government for health, mental health, and long-term care services in

1 North Carolina will not decrease in relation to other states as a result of the waivers,  
 2 exemptions, agreements, or legislation.

3 (c) When directed to do so by the Commission, the Director shall petition the  
 4 federal government for a waiver pursuant to section 1315 of Title 42 of the United  
 5 States Code for the purpose of providing medical services to Medicaid beneficiaries.  
 6 The State shall, at a minimum, continue to match federal financial participation at the  
 7 same rate at which the match was made during the 1995-96 fiscal year.

8 (d) The Department of Human Resources shall report to the Commission, not  
 9 later than January 1, 1994, regarding all of the following:

10 (1) All federal Medicaid options and other federal options which the State  
 11 has not exercised but would allow greater federal participation in the  
 12 provision of health care services pursuant to this Article.

13 (2) The amount of potential federal participation relating to each option.

14 (3) The amount of expanded federal participation which could be expected  
 15 if outreach and other efforts were initiated to expand participation to  
 16 present programs, including the medically needy program.

17 (e) The Commission shall implement the report of the Department of Human  
 18 Resources to take advantage of all federal Medicaid options to maximize eligibility and  
 19 services, and shall take steps to maximize participation in all programs with federal  
 20 participation as soon as possible after the issuance of the Department's report. Payment  
 21 for services under this subsection shall come from the Fund.

22 (f) The Department of Human Resources shall conduct a vigorous outreach  
 23 campaign to notify potentially eligible persons, including medically needy persons, of  
 24 their eligibility.

25 **"§ 58-68A-45. Private coverage may not duplicate Program benefits.**

26 Insurance companies may sell, subject to the approval of the Commissioner of  
 27 Insurance, health insurance to cover benefits not provided by the Program. However,  
 28 no private insurance may be sold to cover benefits which eligible residents are entitled  
 29 to receive from the Program. Not later than January 1, 1998, the Commissioner of  
 30 Insurance shall report to the General Assembly on the need for community rating and  
 31 limitations on medical underwriting under the Program."

32 Sec. 2. Chapter 143 of the General Statutes is amended by adding the  
 33 following new Article to read:

34 **"ARTICLE 64.**

35 **"THE NORTH CAROLINA FAMILY HEALTH CARE**  
 36 **PLANNING COMMISSION.**

37 **"§ 143-590. Purpose .**

38 The purpose of this Article is to establish the North Carolina Family Health Care  
 39 Planning Commission. The Commission will administer the North Carolina Family  
 40 Health Care Program established under Article 68A of Chapter 58 of the General  
 41 Statutes.

42 **"§ 143-591. Definitions .**

43 As used in this Article, unless the context clearly requires otherwise:

- 1           (1) 'Accountable Health Plan' means any health maintenance organization,  
2 independent practice association, or any other mode of delivery of care  
3 approved by the Commission to provide health care services to  
4 individuals in exchange for a prescribed capitated payment from the  
5 Program.
- 6           (2) 'Commission' means the North Carolina Family Health Care Planning  
7 Commission.
- 8           (3) 'Director' means the health care director of the North Carolina Family  
9 Health Care Program.
- 10          (4) 'Eligible resident' means an individual who has been legally domiciled  
11 in this State for a period of 30 days. For purposes of this Article, legal  
12 domicile is established by living in this State and  
13 a. Obtaining a North Carolina motor vehicle operator's license, or  
14 b. Registering to vote in North Carolina, or  
15 c. Filing a North Carolina income tax return, or  
16 d. Obtaining a North Carolina identification card issued by the  
17 North Carolina Division of Motor Vehicles.
- 18           A child is legally domiciled in this State if the child lives in this  
19 State and if at least one of the child's parents or the child's guardian is  
20 legally domiciled in this State for a period of 30 days.
- 21           A person with a developmental disability or other disability which  
22 prevents the person from obtaining a North Carolina motor vehicle  
23 operator's license, registering to vote in North Carolina, or filing a  
24 North Carolina income tax return, is legally domiciled in this State by  
25 living in the State for 30 days.
- 26          (5) 'Federal poverty income level' means the federal official poverty line,  
27 as defined by the Federal Office of Management and Budget, based on  
28 Bureau of Census data, and revised annually by the Secretary of  
29 Health and Human Services pursuant to section 9902(2) of Title 42 of  
30 the United States Code.
- 31          (6) 'Fund' means the North Carolina Family Health Care Trust Fund  
32 established under this Article.
- 33          (7) 'Global budget' or 'global health budget' means a comprehensive,  
34 binding annual budget setting forth in advance the aggregate  
35 compensation all health care providers will receive from the Program  
36 for provision of all covered services.
- 37          (8) 'Health plan purchasing cooperative' means an organization established  
38 to implement the Program in geographic areas of the State.
- 39          (9) 'Program' means the North Carolina Family Health Care Program.
- 40          (10) 'Provider' means a health care provider participating in the Program  
41 through the State Plan or an Accountable Health Plan.
- 42          (11) 'State Plan' means that portion of the Program in which eligible  
43 persons may elect to receive services either from a private or public



1 provider on a fee-for-service basis or from a hospital, based on a  
2 negotiated annual budget.

3 **"§ 143-592. Commission established; members; terms of office, quorum;**  
4 **compensation.**

5 (a) Establishment. – Effective July 1, 1993, there is established the North  
6 Carolina Family Health Care Planning Commission with the powers and duties  
7 specified in this Article and in Article 68A of Chapter 58 of the General Statutes, and  
8 with the power to adopt, amend, and repeal rules necessary to carry out this Article.  
9 The Commission shall be a commission within the Department of Insurance for  
10 organizational, budgetary, and administrative purposes only. The Commission shall be  
11 responsible for the development, implementation, and administration of the North  
12 Carolina Family Health Care Program established under Article 68A of Chapter 58 of  
13 the General Statutes.

14 (b) Membership and Terms. – The Commission shall consist of 15 members who  
15 shall be appointed as follows:

16 (1) Five persons appointed by the Governor, one of whom shall represent  
17 the labor force, one of whom shall be a physician licensed to practice  
18 medicine in this State, one of whom shall be a representative of a  
19 business with 50 or more employees, and one of whom is a consumer.  
20 Two of the persons initially appointed under this subdivision shall  
21 serve a five-year initial term; two shall serve a three-year initial term;  
22 and one shall serve a one-year initial term; thereafter, the terms of the  
23 Governor's appointees shall be for six years.

24 (2) Five persons appointed by the General Assembly upon the  
25 recommendation of the Speaker of the House of Representatives, two  
26 of whom shall represent the beneficiaries whose right to health care  
27 under the Program is guaranteed pursuant to this act, one of whom is a  
28 nurse licensed under Chapter 90 of the General Statutes, one of whom  
29 represents a prepaid health plan, and one of whom is an academic  
30 expert in the field of health care. Two of the persons initially appointed  
31 under this subdivision shall serve a six-year initial term; two shall  
32 serve a four-year initial term; and one shall serve a two-year initial  
33 term; thereafter, the terms of appointees under this subdivision shall be  
34 for six years; and

35 (3) Five persons appointed by the General Assembly upon the  
36 recommendation of the President Pro Tempore of the Senate, one of  
37 whom represents a business with less than 50 employees, one of whom  
38 is a hospital administrator, one of whom represents an insurance  
39 company authorized to do business in this State, one consumer, and  
40 one representative of a nonprofit community health clinic. Two of the  
41 persons initially appointed under this subdivision shall serve a six-year  
42 initial term; two shall serve a four-year initial term; and one shall serve  
43 a two-year initial term; thereafter, the terms of appointees under this  
44 subdivision shall be for six years.

1 No member may be appointed to serve more than two consecutive terms. A member  
2 whose term has expired may serve until his or her successor is appointed.

3 When making appointments to the Commission, the Governor and the General  
4 Assembly shall ensure that the membership fairly represents the regions of the State and  
5 also fairly represents minority persons, women, and membership of the political party to  
6 which the largest minority of the membership of the General Assembly belongs.

7 (c) Member Association. – No person may be appointed to or remain a member  
8 of the Commission if the person or the person's spouse is associated with a health care  
9 business in either of the following ways:

10 (1) As a director, employee, officer, owner, or partner; or

11 (2) As a holder, either individually or collectively, of securities worth ten  
12 thousand dollars (\$10,000) or more at fair market value as of  
13 December 31 of the preceding year, or constituting five percent (5%)  
14 or more of the outstanding stock of the business.

15 For purposes of this subsection, the term 'health care business':

16 (1) Does not include a widely held investment fund, regulated investment  
17 company, or pension or deferred compensation plan if the prospective  
18 employee or member or spouse neither exercises nor has the authority  
19 to exercise control over the financial interests held by the fund, and the  
20 fund is publicly traded or the fund assets are widely diversified;

21 (2) Includes an association, corporation, enterprise, joint venture,  
22 organization, partnership, proprietorship, trust, and every other  
23 business interest that provides or insures human health care or that  
24 depends upon a provider or insurer of human health care for twenty-  
25 five percent (25%) or more of its annual income.

26 (d) Compensation. – The salary of Commission members shall be set by the  
27 General Assembly.

28 (e) Officers. – The Commission shall have a chair and vice-chair. The chair shall  
29 be appointed by the Governor from among the membership. The vice-chair shall be  
30 elected by the members. The terms of officers shall be for two years.

31 (f) Meetings. – Meetings may be called by the chair or vice chair. The  
32 Commission shall meet as often as necessary, but not less than six times a year.

33 (g) Quorum. – Eight members of the Commission shall constitute a quorum for  
34 the transaction of business. The affirmative vote of a majority of the members present  
35 at meetings of the Commission shall be necessary for action to be taken by the  
36 Commission.

37 "§ 143-593. Powers and duties of the Commission .

38 (a) The Commission shall have the following powers and duties:

39 (1) Employ such staff as it deems necessary and fix their compensation.  
40 Staff employed by the Commission shall be subject to the State  
41 Personnel Act;

42 (2) Enter into contracts to carry out the purposes of this Article and Article  
43 68A of Chapter 58 of the General Statutes;

- 1           (3)    Conduct investigations and inquiries and compel the submission of  
2           information and records the Commission deems necessary;
- 3           (4)    Adopt rules necessary for administration of the Program;
- 4           (5)    Annual preparation of a budget for the administration of the Program,  
5           including personnel costs;
- 6           (6)    Act directly, or through one or more contractors, as the single payor  
7           for all claims for services provided under the Program;
- 8           (7)    Establish global budgeting and rate-setting mechanisms with annual  
9           review of the effectiveness and sufficiency of budgets and rates.  
10          Global budgets shall be tied to the consumer price index and may be  
11          adjusted upward to account for increases in epidemics, disasters, other  
12          changes in the health status of the covered population, or other factors  
13          deemed relevant by the Commission and occurring after establishment  
14          of the global budget;
- 15          (8)    Establish an enrollment system which ensures that all eligible persons  
16          are aware of their right to health care and are formally enrolled;
- 17          (9)    Investigate and implement annual cost-containment measures, within  
18          the Commission's authority, to meet established global budgets;
- 19          (10)   Recommend annually to the General Assembly the amount of any  
20          appropriation needed to finance the Program;
- 21          (11)   Develop methodology to be used in making risk-adjusted payments to  
22          Accountable Health Plans;
- 23          (12)   Establish one or more advisory panels as the Commission deems  
24          appropriate for the effective and timely conduct of its duties;
- 25          (13)   Appoint a director of the Program who shall perform such duties as the  
26          Commission may assign;
- 27          (14)   Ensure accessibility to health care in rural and medically underserved  
28          areas by enhancing provider payments, requiring services of an  
29          Accountable Health Plan to be provided throughout a geographic area,  
30          or by any other reasonable means;
- 31          (15)   Ensure that supplemental health benefits are available to all eligible  
32          residents including employees of business entities;
- 33          (16)   Determine the economic impacts of implementing the Program,  
34          including overall costs to the State economy, costs to the State's  
35          business economy, costs to the State, impact on real wages of  
36          employees, impact on future State economic development, immediate  
37          effects on the job market in the State, and a 10-year projection of these  
38          items if the Program is not implemented;
- 39          (17)   Study and make recommendations to the General Assembly  
40          concerning the following:
  - 41           a.     Options for financing the Program;
  - 42           b.     Legislation needed to finance the Program;

- 1           c.     The mechanisms for ensuring that the State Plan and all  
2                 Accountable Health Plans available to eligible residents will  
3                 provide appropriate access to quality medical services;  
4           d.     The means by which the Program will ensure that the needs of  
5                 special populations of eligible residents such as low-income  
6                 persons, people living in rural and underserved areas, and  
7                 people with disabilities and chronic or unusual medical needs  
8                 will be met;  
9           e.     The appropriate means of financing medical education and  
10                medical research;  
11           f.     Whether medical malpractice tort reforms are needed, and, if  
12                so, the tort reforms needed; and  
13           g.     Methods to ensure adequate primary care for all eligible  
14                residents, and appropriate compensation for primary care  
15                services to achieve that end;  
16        (18) Exercise administrative authority over Certificate of Need  
17           Requirements under Article 9 of Chapter 131E of the General Statutes  
18           and the Medical Database Commission as established under Article 11  
19           of Chapter 131E of the General Statutes, as amended; and  
20        (19) Such other duties as are required for the effective and efficient  
21           implementation of the Program.  
22        (b) The Commission may contract with nonrisk-bearing intermediaries for  
23           services related to administering the Program, including, but not limited to, the  
24           dissemination of materials and information about the Program and coverage choices and  
25           options, enrollment of persons eligible for services in the Program, selection and  
26           designation of primary care providers, utilization review, and payment of claims.  
27        (c) The Commission may accept grants, contributions, devises, bequests, and  
28           gifts for the purpose of providing financial support to the Program. Such funds shall be  
29           deposited by the Commission into the Fund.  
30        (d) The Commission shall periodically study the impact of migration to the State  
31           on the ability of the Program to provide necessary health and long-term care for  
32           beneficiaries of the Program. If the Commission finds, based on credible evidence, that  
33           migration to the State is imposing a significant financial burden on the Program, the  
34           Commission shall make recommendations to the General Assembly on mitigating the  
35           financial burden.  
36        (e) On or before January 1, 1995, the Commission shall identify health, mental  
37           health, and long-term health care programs administered by State and local governments  
38           whose benefits and services substantially duplicate those provided under the Program  
39           and shall make recommendations to the General Assembly for phasing out those  
40           programs and transferring funding for them to the Fund.  
41        (f) The Commission shall study the feasibility of integrating health benefits  
42           provided under workers' compensation, automobile, homeowners', and other liability  
43           coverages with the benefits provided under the Program and shall submit a report of its  
44           findings to the General Assembly on or before January 1, 1995.

1 (g) The Commission shall establish an ongoing system for monitoring patterns of  
2 practice. The Commission shall establish a system of peer education for providers  
3 responsible for aberrant patterns of practice. If the Commission determines that peer  
4 educational efforts have failed, the Commission may refer the matter to the appropriate  
5 professional licensing board.

6 (h) The Commission shall review and adopt professional practice guidelines  
7 developed by the State and national medical and specialty organizations, the National  
8 Institute of Health, the United States Agency for Health Care Policy and Research, and  
9 other organizations as it deems necessary to promote the quality and cost-effectiveness  
10 of services provided under the Program.

11 "§ 143-594. Health Care Director .

12 (a) The Commission shall appoint a Health Care Director, who shall function  
13 as the chief executive officer for the administration of the Program.

14 (b) The Director shall serve a minimum of four years, unless he or she receives a  
15 vote of no confidence by not less than two-thirds of the membership of the Commission.

16 (c) The Director shall be exempt from the State Personnel Act."

17 Sec. 3. As the first step in implementation of the Program, the Commission  
18 shall, on or before the first day of the 1993 General Assembly, Regular Session 1994,  
19 produce and deliver to the President Pro Tempore of the Senate and the Speaker of the  
20 House of Representatives a detailed report concerning implementation of the Program.  
21 The report shall contain the following:

- 22 (1) Detailed analysis and recommendations pertaining to Program  
23 financing options;
- 24 (2) Independent actuarial cost estimates for the benefit package;
- 25 (3) Possible options for phasing in the Program;
- 26 (4) Whether there is a need to begin immediate data collection and, if so,  
27 the data needed and methods to begin data collection;
- 28 (5) The economic impacts of implementing the Program, including overall  
29 costs to the State economy, costs to the State's business economy,  
30 costs to the State, impact on future State economic development,  
31 immediate effects on the job market in the State, and a 10-year  
32 projection of these items if the Program is not implemented;
- 33 (6) The steps necessary to include the populations served by Medicaid,  
34 including a statement of any necessary federal waivers;
- 35 (7) The need for and steps necessary to obtain a waiver from the federal  
36 Employee Retirement and Income Security Act;
- 37 (8) The steps necessary to include the North Carolina Teachers' and State  
38 Employees' Comprehensive Major Medical Plan.

## 39 **TITLE II. FAMILY HEALTH CARE PROGRAM FINANCING.**

### 40 **SUBTITLE 1. HEALTH CARE SURCHARGES.**

41 Sec. 4. The General Assembly intends to enact legislation imposing the  
42 following surcharges to take effect January 1, 1995, for the purpose of financing the  
43 implementation of the North Carolina Family Health Care Act.

- 1 (1) Except as provided in subdivision (2) of this section, a surcharge on  
2 employers at the rate of percent (%) on the wages paid by every  
3 employer in the State. As used in this subdivision, the term "wages"  
4 shall have the same definition as applied to that term under G.S. 96-8.
- 5 (2) For employers who have less than 50 employees and who have been in  
6 business five years or less, a graduated surcharge on wages paid as  
7 follows: at the rate of percent (%) in the first two years of  
8 operation, percent (%) in the second two years of operation, and  
9 percent (%) in the fifth year of operation.
- 10 (3) For self-employed individuals, a surcharge at the rate of percent  
11 (%) on the amount of net earnings from self-employment. This  
12 surcharge amount shall be deductible as a trade or business expense in  
13 determining adjusted gross income.
- 14 (4) For all residents, a surcharge at the rate of percent (%) of the sum  
15 of the resident's North Carolina adjusted gross income plus social  
16 security.

#### 17 SUBTITLE 2. TAXES.

18 Sec. 5. The General Assembly intends to enact legislation increasing  
19 specified taxes, the revenues from which shall be earmarked for deposit into the  
20 preventive care account of the North Carolina Family Health Care Trust Fund.

#### 21 TITLE III. TORT REFORM.

22 Sec. 6. Chapter 7A of the General Statutes is amended by adding the  
23 following new Article to read:

#### 24 "ARTICLE 39B.

#### 25 "MEDICAL MALPRACTICE CLAIMS REVIEW 26 AND ARBITRATION PROGRAM.

#### 27 "§ 7A-496. Short title.

28 This act shall be known and may be cited as the Medical Malpractice Claims  
29 Review and Arbitration Act.

#### 30 "§ 7A-497. Definitions.

31 As used in this Article, unless the context clearly requires otherwise, the  
32 term:

- 33 (1) 'AOC' means the Administrative Office of the Courts;  
34 (2) 'Arbitration panel' means a panel of persons convened to arbitrate a  
35 medical malpractice action pursuant to this Article;  
36 (3) 'Medical malpractice action' means a civil action for damages for  
37 personal injury or death arising out of the furnishing or failure to  
38 furnish professional services in the performance of medical, dental, or  
39 other health care;  
40 (4) 'Program' means the Medical Malpractice Claims Review and  
41 Arbitration Program of the Administrative Office of the Courts;  
42 (5) 'Review panel' means the panel of persons convened pursuant to this  
43 Article to review a medical malpractice action filed.

1 **"§ 7A-498. Medical Malpractice Claims Review and Arbitration Program**  
2 **established.**

3 (a) The Administrative Office of the Courts shall establish a Medical Malpractice  
4 Claims Review and Arbitration Program. The purpose of the Program is to provide  
5 statewide and uniform review and arbitration services to the parties to medical  
6 malpractice actions. The Director of the AOC shall appoint AOC staff support for the  
7 planning, implementation, and evaluation of the Program on a statewide basis.

8 (b) Beginning July 1, 1995, the AOC shall implement a statewide medical  
9 malpractice claims review and arbitration program comprised of local district programs  
10 to be operative in all judicial districts of the State. Each local district program shall  
11 consist of one or more medical malpractice claims review panels to review medical  
12 malpractice actions filed in that district.

13 (c) The AOC shall adopt rules and procedures for the convening of review panels  
14 and arbitration panels for the orderly, thorough, and expeditious review and arbitration  
15 of medical malpractice claims filed, and for other purposes consistent with the  
16 implementation of this act.

17 (d) Beginning July 1, 1995, all medical malpractice actions filed in the courts of  
18 this State that are not the subject of a written arbitration agreement between the parties  
19 and executed independent of this Article shall be subject to review by a medical  
20 malpractice claims review panel before the action may proceed to trial. If the review  
21 panel issues the opinion set forth in G.S. 7A-499(c)(2), the claim or claims will be  
22 submitted to arbitration as set forth in G.S. 7A-501. If the review panel issues an  
23 opinion set forth in G.S. 7A-499(c)(1) or (c)(3) and the plaintiff wants to proceed with  
24 the action, the action may proceed to trial, but, if the plaintiff does not prevail in the  
25 action at trial against one or more defendants, then the plaintiff shall be responsible for  
26 the reasonable attorneys' fees of such defendant or defendants. If the review panel finds  
27 as provided in G.S. 7A-499(c)(4), the action may proceed to trial without arbitration  
28 under this Article.

29 (e) Nothing in this Article shall preclude settlement of the action at any time by  
30 mutual agreement of the parties.

31 **"§ 7A-499. Procedure for review of claims.**

32 (a) Within 30 days of service on the defendant that a medical malpractice  
33 action has been filed by the plaintiff, the clerk of superior court in the county where the  
34 action was filed shall arrange for the appointment of a medical malpractice review panel  
35 and shall schedule a review of the plaintiff's claim by the panel, which review shall  
36 commence within 30 days of appointment of the review panel.

37 (b) The clerk shall provide all parties or their counsel with written notice of the  
38 scheduled review date. Evidence to be reviewed by the review panel shall be promptly  
39 submitted by the parties to each review panel member in written form. Any party to the  
40 action, upon request, shall be granted a hearing before the review panel.

41 (c) Within 60 days after receiving all of the evidence, the review panel shall,  
42 after joint deliberation, render one or more of the following opinions as to each claim  
43 and as to each party:

- 1           (1) The evidence does not support a conclusion that the defendant health  
2 care provider failed to comply with the appropriate standard of care;  
3           (2) The evidence supports a conclusion that the defendant health care  
4 provider failed to comply with the appropriate standard of care and  
5 that such failure is a proximate cause in the alleged damages;  
6           (3) The evidence supports a conclusion that the defendant health care  
7 provider failed to comply with the appropriate standard of care and  
8 that such failure is not a proximate cause in the alleged damages; or  
9           (4) The evidence indicates that there is a material issue of fact, not  
10 requiring an expert opinion, bearing on liability for consideration by a  
11 court or jury.

12       (d) If the panel's opinion is that set forth in subsection (c)(2) of this section, the  
13 panel may determine whether the claimant suffered any disability or impairment and the  
14 degree and extent thereof.

15       (e) An opinion of a majority of the review panel shall be deemed the opinion of  
16 the review panel. The review panel's opinion shall be in writing and shall be signed by  
17 all review panelists who agree therewith. Any member of the review panel may note his  
18 or her dissent from the opinion. The clerk shall mail the review panel's opinion to the  
19 plaintiff and the defendant, or their counsel, within five days of the date of the rendering  
20 of the opinion. The review panel may also announce the opinion in the presence of the  
21 parties or their counsel.

22       (f) Review panel and arbitration panel members shall have absolute immunity  
23 from civil liability for all communications, findings, opinions, and conclusions made in  
24 the course and scope of their duties as panel members.

25 **"§ 7A-500. Composition and appointment of panel.**

26       (a) **Each medical malpractice review panel or arbitration panel shall consist**  
27 **of one practicing plaintiff's attorney, one practicing primary care physician, and three**  
28 **citizens who are not affiliated with the medical profession.**

29       (b) The AOC shall develop and provide to local clerks of court a list of potential  
30 attorney and physician review or arbitration panel members which shall contain the  
31 names of attorneys recommended by the North Carolina Bar Association and physicians  
32 recommended by the North Carolina Medical Society. The chief judge of the judicial  
33 district in which a panel is appointed shall appoint the citizen members of the panel for  
34 each action, and shall name the chair of the panel from among the members appointed.

35       (c) The AOC shall establish procedures for the payment of reasonable fees to  
36 panel members for services rendered in conducting reviews and arbitration under this  
37 Article, and for reimbursement for travel expenses in accordance with G.S. 138-6.

38 **"§ 7A-501. Nonbinding arbitration of claim.**

39       (a) **If the opinion of the review panel is that set forth in G.S. 7A-499(c)(2), a**  
40 **panel shall be convened to arbitrate the claim that was the subject of the review. The**  
41 **panel convened to arbitrate the claim may be the same panel that reviewed the claim, or,**  
42 **upon request of either party, a different panel appointed by the clerk pursuant to G.S.**  
43 **7A-500.**



1       (b) Upon request of both parties, the Administrative Office of the Courts may  
2 arrange for arbitration of the claim to be conducted by professional arbitrators in lieu of  
3 an arbitration panel selected in accordance with G.S. 7A-500. Such request must be  
4 made to the clerk within 10 days of receipt of the review panel's written decision as set  
5 forth in G.S. 7A-499(c)(2). The parties shall be equally responsible for the fees of  
6 professional arbitrators and other costs incurred to have the claim arbitrated by  
7 professional arbitrators. The clerk shall notify the AOC of the request, and within 30  
8 days of receipt of notice from the clerk, the AOC shall appoint three arbitrators, one  
9 selected by the Director of the AOC from the American Arbitration Association or other  
10 association of professional arbitrators, one selected by the plaintiff, and one selected by  
11 the defendant.

12       (c) The arbitration panel may decide the merits of one or more claims reviewed  
13 by the review panel, and may make a determination as to damages.

14       (d) All documentary evidence, transcripts of the review panel's hearing, if any,  
15 and a copy of the written opinion of the review panel shall be made available to the  
16 panel conducting arbitration.

17       (e) The panel convened to arbitrate the claim shall issue its opinion within 60  
18 days of completion of the arbitration proceedings. The opinion shall be in writing and  
19 shall specify the findings upon which the opinion is based. The opinion of the  
20 arbitration panel shall not be binding on the parties.

21       (f) If all parties do not agree to abide by the arbitration panel's decision, the  
22 action shall proceed to trial and the opinion of the review panel and the arbitration panel  
23 shall be admissible as evidence in the action. Such opinions shall not be conclusive  
24 evidence, however, and either party may call, at the party's own expense, a member of  
25 the review or arbitration panel as a witness in the action. If called, the panel member  
26 shall be required to appear and testify.

27       (g) Any party who does not agree to abide by the arbitration panel's decision  
28 shall be responsible for the reasonable attorneys' fees of the party or parties who agree  
29 to abide by the arbitration panel's decision and who prevail at trial.

30 **"§ 7A-502. Limitation on length of review and arbitration; statute of limitations**  
31 **tolled during review and arbitration period.**

32       (a) Except as otherwise agreed to by both parties, the review and arbitration of a  
33 medical malpractice action shall take no longer than one year from the date the action is  
34 filed to the date the decision of the arbitration panel is rendered. The chief judge of the  
35 district in which the action was filed may extend the one-year limitation if, in the chief  
36 judge's opinion, the extension is necessary in order for justice to be served.

37       (b) During the period that a medical malpractice action is under review or  
38 arbitration pursuant to this act, any applicable statute of limitations that would bar one  
39 or more of the claims of the action from being heard is tolled.

40 **"§ 7A-503. Costs of review and arbitration.**

41 **The AOC shall develop a schedule of fees and costs for the implementation of**  
42 **the Program and for conducting a review or an arbitration under the Program. The**  
43 **parties to an action shall be equally responsible for payment of the costs and fees**

1 established by the AOC. Parties to an action that is being reviewed or arbitrated under  
2 this Article shall be responsible for their own attorneys' fees.

3 "§ 7A-504. Program administration; advisory committee.

4 (a) The AOC, in cooperation with the chief judge and other court personnel  
5 in the judicial district, shall implement the Program required by this Article.

6 (b) The AOC shall appoint a Medical Malpractice Review and Arbitration  
7 Advisory Committee to advise the AOC in the development and administration of the  
8 Program. The Advisory Committee shall have at least five members, one of whom shall  
9 be recommended by the North Carolina Academy of Trial Lawyers, and one of whom  
10 shall be recommended by the North Carolina Academy of Family Physicians. The  
11 members of the Advisory Committee shall receive the same per diem and  
12 reimbursement for travel expenses as members of State boards and commissions  
13 generally."

14 **TITLE IV. CONFORMING CHANGES, APPROPRIATIONS,**  
15 **OTHER.**

16 **SUBTITLE 1. TRANSFER OF CERTIFICATE OF NEED AND**  
17 **MEDICAL DATABASE COMMISSION.**

18 Sec. 7. Effective July 1, 1993, the administration of the Certificate of Need  
19 requirements under Article 9 of Chapter 131E are transferred by a Type I transfer in  
20 accordance with G.S. 143A-6(a) from the Department of Human Resources to the North  
21 Carolina Family Health Care Planning Commission as established under G.S. 143-592.  
22 All powers, duties, functions, records, and unexpended balances of appropriations,  
23 allocations, or other funds, including the functions of budgeting and purchasing as these  
24 elements pertain to administration of Article 9 of Chapter 131E, are transferred from the  
25 Department of Human Resources to the North Carolina Family Health Care Planning  
26 Commission in accordance with G.S. 143A-6(a).

27 Sec. 8. Effective July 1, 1993, the Medical Database Commission, established  
28 under Article 11 of Chapter 131E of the General Statutes, is transferred by a Type I  
29 transfer in accordance with G.S. 143A-6(a) from the Department of Human Resources  
30 to the North Carolina Family Health Care Planning Commission established under  
31 Article 64 of Chapter 143 of the General Statutes. All powers, duties, functions, records,  
32 and unexpended balances of appropriations, allocations, or other funds, including the  
33 functions of budgeting and purchasing as these elements pertain to administration of  
34 Article 11 of Chapter 131E, are transferred from the Department of Human Resources  
35 to the North Carolina Family Health Care Planning Commission in accordance with  
36 G.S. 143A-6(a).

37 Sec. 9. Effective July 1, 1993, the phrase "Department of Human Resources"  
38 is deleted and replaced by the phrase "North Carolina Family Health Care Planning  
39 Commission" wherever it occurs in Articles 9 and 11 of Chapter 131E of the General  
40 Statutes.

41 Sec. 10. Effective July 1, 1993, the Revisor of Statutes is authorized to  
42 correct any reference or citation in the General Statutes to any portion of the General  
43 Statutes which is amended by this act by deleting incorrect references and substituting  
44 correct references.

1

**SUBTITLE 2. CONFORMING CHANGES.**