GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2001

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SENATE BILL 300*

State and Local Government Committee Substitute Adopted 4/19/01 House Committee Substitute Favorable 5/16/01 Fourth Edition Engrossed 5/23/01

	Short Title:	Amend NC Emergency Management Laws.	(Public)
	Sponsors:		
	Referred to:		
		March 5, 2001	
1		A BILL TO BE ENTITLED	
2	AN ACT TO	AMEND THE LAWS REGARDING EMERGENCY MA	NAGEMENT
3	AS RECO	DMMENDED BY THE LEGISLATIVE DISASTER RESI	PONSE AND
4	RECOVE	RY COMMISSION.	
5	The General A	Assembly of North Carolina enacts:	
6	SE	CTION 1. G.S. 166A-4 reads as rewritten:	
7	"§ 166A-4. D	Definitions.	
8	The follow	ving definitions apply in this Article:	
9	(1)	"Emergency Management." Those measures taken by	the populace
0		and governments at federal, State, and local levels to	minimize the
1		adverse effect of any type disaster, which include the	never ending
12		preparedness cycle of prevention, mitigation, warning	g, movement,
13		shelter, emergency assistance and recovery.	
14	(2)		
15		agency charged with coordination of all emergency	-management
16		activities for its jurisdiction.	
17	(3) (1)	"Disaster." - An occurrence or imminent threat of v	videspread or
18		severe damage, injury, or loss of life or property result	ing from any
9		natural or man-made accidental, military or paramilitary	
20	<u>(2)</u>	"Disaster Area." - The geographical area covered by a	proclamation
21		made by the Governor pursuant to G.S. 166A-6(a1).	
22	<u>(3)</u>	"Eligible Entity." – Any political subdivision. The term	
23		an owner or operator of a private nonprofit utility the	nat meets the
24		eligibility criteria set out in this Article.	
25	<u>(4)</u>	"Emergency Management." - Those measures taken by	
26		and governments at federal, State, and local levels to	
27		adverse effect of any type disaster, which includes the	never-ending

1		preparedness cycle of prevention, mitigation, warning, movement,
2		shelter, emergency assistance, and recovery.
3	<u>(5)</u>	"Emergency Management Agency." - A State or local governmental
4		agency charged with coordination of all emergency management
5		activities for its jurisdiction.
6	(4) (6)	"Political Subdivision." - Counties and incorporated cities, towns and
7		villages.
8	<u>(7)</u>	"Preliminary Damage Assessment." - The (initial estimate prepared)
9		process used by State, local, or federal emergency management
0		workers to determine the severity and magnitude of damage caused by
1		a disaster event.
12 13	<u>(8)</u>	"Private Nonprofit Utilities." - A utility that would be eligible for
13		federal public assistance disaster funds pursuant to 44 C.F.R. Part 206.
14	<u>(9)</u>	"Stafford Act." - The Robert T. Stafford Disaster Relief and
15		Emergency Assistance Act, Pub. L. No. 93-288, 88 Stat. 143, codified
16		generally at 42 U.S.C. § 5121, et seq., as amended.
17	<u>(10)</u>	"State Acquisition and Relocation Fund." - State funding for
18		supplemental grants to homeowners participating in a Hazard
19		Mitigation Grant Program Acquisition and Relocation Program. These
20		grants are used to acquire safe, decent, and sanitary housing by paying
21		the difference between the cost of the home acquired under the Hazard
22		Mitigation Grant Program Acquisition and Relocation Program and the
21 22 23 24		cost of a comparable home located outside the 100-year floodplain."
	SECT	FION 2. G.S. 166A-5 reads as rewritten:
25	"§ 166A-5. Sta	te emergency management.
26		nergency management program includes all aspects of preparations for,
27	-	recovery from war or peacetime disasters.
28	(1)	Governor. – The Governor shall have general direction and control of
29		the State emergency management program and shall be responsible for
30		carrying out the provisions of this Article.
31		a. The Governor is authorized and empowered:
32 33		1. To make, amend or rescind the necessary orders, rules
33		and regulations within the limits of the authority
34 35		conferred upon him herein, with due consideration of the
		policies of the federal government.
36		2. To delegate any authority vested in him under this
37		Article and to provide for the subdelegation of any such
38		authority.
39		3. To cooperate and coordinate with the President and the
10		heads of the departments and agencies of the federal
11		government, and with other appropriate federal officers
12		and agencies, and with the officers and agencies of other

1				states and local units of government in matters pertaining
2				to the emergency management of the State and nation.
3			4.	To enter into agreements with the American National
4				Red Cross, Salvation Army, Mennonite Disaster Service
5				and other disaster relief organizations.
6		:	5.	To make, amend, or rescind mutual aid agreements in
7				accordance with G.S. 166A-10.
8			6.	To utilize the services, equipment, supplies and facilities
9				of existing departments, offices and agencies of the State
10				and of the political subdivisions thereof. The officers and
11				personnel of all such departments, offices and agencies
12				are required to cooperate with and extend such services
13				and facilities to the Governor upon request. This
14				authority shall extend to a state of disaster, imminent
12 13 14 15				threat of disaster or emergency management planning
16				and training purposes.
17		,	7.	To agree, when required to obtain federal assistance in
18				debris removal, that the State will indemnify the federal
19				government against any claim arising from the removal.
20				removal of the debris.
			8.	To sell, lend, lease, give, transfer or deliver materials or
22				perform services for disaster purposes on such terms and
23				conditions as may be prescribed by any existing law, and
24				to account to the State Treasurer for any funds received
25				for such property.
21 22 23 24 25 26 27 28		(<u>9.</u>	To use contingency and emergency funds as necessary
27				and appropriate to provide relief and assistance from the
28				effects of a disaster, and to reallocate such other funds as
29				may reasonably be available within the appropriations of
30				the various departments when the severity and
31				magnitude of such disaster so requires and the
32 33				contingency and emergency funds are insufficient or
33				inappropriate.
34		b.	In the	threat of or event of a disaster, or when requested by the
34 35				ning body of any political subdivision in the State, the
36		(Gover	nor may assume operational control over all or any part
37		(of the	emergency management functions within this State.
38	(2)	Secreta	ry of	Crime Control and Public Safety The Secretary of
39			•	ol and Public Safety shall be responsible to the Governor
40				ergency management activities and shall have: activities.
41				y shall have the following powers and duties as delegated
42		by the	-	·

1 2 3 4 5 6 7 8		a. <u>b.</u> <u>c.</u>	The power, as delegated by the Governor, to To activate the State and local plans applicable to the areas in question and he shall be empowered to authorize and direct the deployment and use of any personnel and forces to which the plan or plans apply, and the use or distribution of any supplies, equipment, materials and facilities available pursuant to this Article or any other provision of law. To adopt the rules to implement this Article. To develop a system of damage assessment through which the
10			Secretary will recommend the appropriate level of disaster
11			declaration to the Governor. The system shall, at a minimum,
12			consider whether the damage involved and its effects are of
13			such a severity and magnitude as to be beyond the response
14			capabilities of the local government or political subdivision.
15		<u>b.d.</u>	Additional authority, duties, and responsibilities as may be
16			prescribed by the Governor, and he may Governor. The
17			Secretary may subdelegate his authority to the appropriate
18			member of his department.
19	(3)	Func	tions of State Emergency Management The functions of the
20		State	emergency management program include:
21		a.	Coordination of the activities of all agencies for emergency
22			management within the State, including planning, organizing,
23			staffing, equipping, training, testing, and the activation of
24			emergency management programs.
25		b.	Preparation and maintenance of State plans for man-made or
26			natural disasters. The State plans or any parts thereof may be
27			incorporated into department regulations and into executive
28			orders of the Governor.
29		c.	Promulgation of standards and requirements for local plans and
30			programs, determination of eligibility for State financial
31			assistance provided for in G.S. 166A-7 and provision of
32			technical assistance to local governments.
33		d.	Development and presentation of training programs and public
34			information programs to insure the furnishing of adequately
35			trained personnel and an informed public in time of need.
36		e.	Making of such studies and surveys of the resources in this
37			State as may be necessary to ascertain the capabilities of the
38			State for emergency management, maintaining data on these
39			resources, and planning for the most efficient use thereof.
40		f.	Coordination of the use of any private facilities, services, and
41			property.
42		g.	Preparation for issuance by the Governor of executive orders,
43		-	proclamations, and regulations as necessary or appropriate.

1 2 3 4 5 6 7 8 9 10 11 12		h. i.	Cooperation and maintenance of liaison with the other states, federal government and any public or private agency or entity in achieving any purpose of this Article and in implementing programs for emergency, disaster or war prevention, preparation, response, and recovery. Making recommendations, as appropriate, for zoning, building and other land-use controls, and safety measures for securing mobile homes or other nonpermanent or semipermanent works designed to protect against or mitigate the effects of a disaster. Coordination of the use of existing means of communications and supplementing communications resources and integrating them into a comprehensive State or State-federal
13			telecommunications or other communications system or
14			network."
15	SECT	TION 3	G.S. 166A-6 reads as rewritten:
16	"§ 166A-6. Stat	te of di	saster.
17	(a) The ex	xistenc	e of a state of disaster may be proclaimed by the Governor, or by
18	a resolution of t	he Gen	eral Assembly if either of these finds that a disaster threatens or
19	exists.	_	
20			disaster is proclaimed, the Secretary shall provide the Governor
21			embly with a preliminary damage assessment as soon as the
22			le. Upon receipt of the preliminary damage assessment, the
23			proclamation defining the area subject to the state of disaster and
24	_		er as a Type I, Type II, or Type III disaster. In determining
2526			tall be proclaimed as a Type I, Type II, or Type III disaster, the the standards set forth below.
27	(1)		pe I disaster may be declared if all of the following criteria are
28	<u>(1)</u>	met:	be I disaster may be declared if an of the following effects are
29		<u>a.</u>	A local state of emergency has been declared pursuant to G.S.
30		<u>u.</u>	166A-8, and a written copy of the declaration has been
31			forwarded to the Governor;
32		<u>b.</u>	The preliminary damage assessment meets or exceeds the
33			criteria established for the Small Business Administration
34			Disaster Loan Program pursuant to 13 C.F.R. Part 123 or meets
35			or exceeds the State infrastructure criteria set out in G.S. 166A-
36			6A(b)(2)a.; and
37		<u>c.</u>	A major disaster declaration by the President of the United
38			States pursuant to the Stafford Act has not been declared.
39		A Ty	pe I disaster declaration may be made by the Governor prior to,
40		and i	ndependently of, any action taken by the Small Business
41			nistration, the Federal Emergency Management Agency, or any
42			federal agency. A Type I disaster declaration shall expire 30 days
43		<u>after</u>	its issuance unless renewed by the Governor or the General

Assembly. Such renewals may be made in increments of 30 days each, 1 2 not to exceed a total of 120 days from the date of first issuance. The 3 Joint Legislative Commission on Governmental Operations shall be 4 notified prior to the issuance of any renewal of a Type I disaster 5 declaration. 6 (2) A Type II disaster may be declared if the President of the United States 7 has issued a major disaster declaration pursuant to the Stafford Act. 8 The Governor may request federal disaster assistance under the 9 Stafford Act without making a Type II disaster declaration. A Type II 10 disaster declaration shall expire six months after its issuance unless 11 renewed by the Governor or the General Assembly. Such renewals 12 may be made in increments of three months each, not to exceed a total 13 of 12 months from the date of first issuance. The Joint Legislative 14 Commission on Governmental Operations shall be notified prior to the 15 issuance of any renewal of a Type II disaster declaration. A Type III disaster may be declared if the President of the United 16 (3) 17 States has issued a major disaster declaration under the Stafford Act 18 and: 19 The preliminary damage assessment indicates that the extent of <u>a.</u> 20 damage is reasonably expected to meet the threshold 21 established for an increased federal share of disaster assistance 22 under applicable federal law and regulations; or 23 The preliminary damage assessment prompts the Governor to b. 24 call a special session of the General Assembly to establish 25 programs to meet the unmet needs of individuals or political 26 subdivisions affected by the disaster. 27 A Type III disaster declaration shall expire 12 months after its issuance 28 unless renewed by the General Assembly. 29 Any state of disaster declared before July 1, 2001, shall terminate by a 30 proclamation of the Governor or resolution of the General Assembly. A proclamation or 31 resolution declaring or terminating a state of disaster shall be disseminated promptly by 32 means calculated to bring its contents to the attention of the general public and, unless 33 the circumstances attendant upon the disaster prevent or impede, promptly filed with the 34 Secretary of Crime Control and Public Safety, the Secretary of State and the clerks of 35 superior court in the area to which it applies. (b)(c) In addition to any other powers conferred upon the Governor by law, during 36 37 the state of disaster, he a state of disaster, the Governor shall have the 38 following: following powers: 39 To utilize all available State resources as reasonably necessary to cope (1)

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with an emergency, including the transfer and direction of personnel or

functions of State agencies or units thereof for the purpose of

performing or facilitating emergency services;

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To take such action and give such directions to State and local 1 (2) 2 law-enforcement officers and agencies as may be reasonable and 3 necessary for the purpose of securing compliance with the provisions 4 of this Article and with the orders, rules and regulations made pursuant 5 thereto: 6 (3) To take steps to assure that measures, including the installation of 7 public utilities, are taken when necessary to qualify for temporary 8 housing assistance from the federal government when that assistance is 9 required to protect the public health, welfare, and safety; 10 **(4)** Subject to the provisions of the State Constitution to relieve any public 11 official having administrative responsibilities under this Article of 12 such responsibilities for willful failure to obey an order, rule or 13 regulation adopted pursuant to this Article. 14 (e)(d) In addition, during a state of disaster, with the concurrence of the Council of 15 State, the Governor has the following powers: 16 (1) To direct and compel the evacuation of all or part of the population 17 from any stricken or threatened area within the State, to prescribe 18 routes, modes of transportation, and destinations in connection with evacuation; and to control ingress and egress of a disaster area, the 19 20 movement of persons within the area, and the occupancy of premises 21 therein; 22 (2) To establish a system of economic controls over all resources, 23 materials and services to include food, clothing, shelter, fuel, rents and 24 wages, including the administration and enforcement of any rationing, 25 price freezing or similar federal order or regulation; 26 To regulate and control the flow of vehicular and pedestrian traffic, the (3) 27 congregation of persons in public places or buildings, lights and noises 28 of all kinds and the maintenance, extension and operation of public 29 utility and transportation services and facilities; 30 **(4)** To waive a provision of any regulation or ordinance of a State agency 31 or a local governmental unit political subdivision which restricts the 32 immediate relief of human suffering; 33 To use contingency and emergency funds as necessary and appropriate (5) 34 to provide relief and assistance from the effects of a disaster, and to 35 reallocate such other funds as may reasonably be available within the appropriations of the various departments when the severity and 36 37 magnitude of such disaster so requires and the contingency and 38 emergency funds are insufficient or inappropriate; 39 To perform and exercise such other functions, powers and duties as are (6)

necessary to promote and secure the safety and protection of the

civilian population;

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1	(/) 1	o appoint or remove an executive nead of any state agency or
2	iı	nstitution the executive head of which is regularly selected by a State
3	b	oard or commission.
4	a	Such an acting executive head will serve during:
5		1. The physical or mental incapacity of the regular office
6		holder, as determined by the Governor after such inquiry
7		as the Governor deems appropriate;
8		2. The continued absence of the regular holder of the
9		office; or
10		3. A vacancy in the office pending selection of a new
11		executive head.
12	b	. An acting executive head of a State agency or institution
13		appointed in accordance with this subdivision may perform any
14		act and exercise any power which a regularly selected holder of
15		such office could lawfully perform and exercise.
16	c	. All powers granted to an acting executive head of a State
17		agency or institution under this section shall expire
18		immediately:
19		1. Upon the termination of the incapacity as determined by
20		the Governor of the officer in whose stead he acts;
21		2. Upon the return of the officer in whose stead he acts; or
22		3. Upon the selection and qualification of a person to serve
23		for the unexpired term, or the selection of an acting
24		executive head of the agency or institution by the board
25		or commission authorized to make such selection, and
26		his qualification.
27		To procure, by purchase, condemnation, seizure or by other means to
28		onstruct, lease, transport, store, maintain, renovate or distribute
29		naterials and facilities for emergency management without regard to
30		ne limitation of any existing law.
31		ration for a state of disaster, with the concurrence of the Council of
32		or may use contingency and emergency funds as necessary and
33		tional Guard training in preparation for disasters."
34		ON 4. Article 1 of Chapter 166A of the General Statutes is amended
35	by adding a new so	
36		e disaster assistance funds; programs.
37		te of disaster is proclaimed, the Governor may make State funds
38	·	ster assistance as authorized by this section. Any State funds made
39	•	Governor for disaster assistance may be administered through State
40		e programs which may be established by the Governor upon the
11	proclamation of	a state of disaster. It is the intent of the General Assembly in

authorizing the Governor to make State funds available for disaster assistance and in

authorizing the Governor to establish State disaster assistance programs to provide State

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2	Stafford Act is e	either n	ot avail	able or does not adequately meet the needs of the citizens	
3	of the State in the disaster area.				
4	(b) Disas	ter Ass	<u>istance</u>	<u>Programs – Type I Disaster. – In the event that a Type I</u>	
5	disaster is proclaimed, the Governor may make State funds available for disaster				
6	assistance in the	disast	er area	in the form of individual assistance and public assistance	
7	as provided in the	<u>iis subs</u>	section.		
8	<u>(1)</u>	<u>Indivi</u>	dual as	sistance State disaster assistance in the form of grants	
9		to ind	<u>ividual</u> s	s and families may be made available when damage meets	
10		or ex	ceeds t	he criteria set out in 13 C.F.R. Part 123 for the Small	
11		Busin	ess Adı	ministration Disaster Loan Program. Individual assistance	
12		grants	shall	include benefits comparable to those provided by the	
13		Staffe	rd Act	and may be provided for the following:	
14		<u>a.</u>	<u>Provis</u>	sion of temporary housing and rental assistance.	
15		<u>b.</u>	Repair	r or replacement of dwellings. Grants for repair or	
16			<u>replac</u>	ement of housing may include amounts necessary to	
17			<u>locate</u>	the individual or family in safe, decent, and sanitary	
18			<u>housir</u>		
19		<u>c.</u>	Replac	cement of personal property (including clothing, tools,	
20				<u>quipment).</u>	
21		<u>d.</u>	Repair	r or replacement of privately owned vehicles.	
22		<u>e.</u> <u>f.</u>		eal or dental expenses.	
23		<u>f.</u>	<u>Funera</u>	al or burial expenses resulting from the disaster.	
24		<u>g.</u>	<u>Fundi</u>	ng for the cost of the first year's flood insurance premium	
25			to mee	et the requirements of the National Flood Insurance Act of	
26			<u>1968,</u>	as amended, 42 U.S.C. § 4001, et seq.	
27	<u>(2)</u>	<u>Public</u>	e Assis	tance State disaster assistance in the form of public	
28		assista	ance gr	ants may be made available to eligible entities located	
29		withir		saster area on the following terms and conditions:	
30		<u>a.</u>	<u>Eligib</u>	le entities shall meet the following qualifications:	
31			<u>1.</u>	The eligible entity suffers a minimum of ten thousand	
32				dollars (\$10,000) in uninsurable losses;	
33			<u>2.</u>	The eligible entity suffers uninsurable losses in an	
34				amount equal to or exceeding one-half percent (0.5%) of	
35				the annual operating budget;	
36			<u>3.</u>	For a state of disaster proclaimed pursuant to G.S. 166A-	
37				<u>6(a)</u> after August 1, 2002, the eligible entity shall have a	
38				hazard mitigation plan approved pursuant to the Stafford	
39				Act; and	
40			<u>4.</u>	For a state of disaster proclaimed pursuant to G.S. 166A-	
41				6(a) after August 1, 2002, the eligible entity shall be	
42				participating in the National Flood Insurance Program in	
43				order to receive public assistance for flooding damage.	

assistance for recovery from those disasters for which federal assistance under the

1		<u>b.</u> <u>Eligible entities shall be required to provide non-State matching</u>
2		
3		funds equal to twenty-five percent (25%) of the eligible costs of
		the public assistance grant.
4		c. An eligible entity that receives a public assistance grant
5		pursuant to this subsection may use the grant for the following
6		purposes only:
7		<u>1.</u> <u>Debris clearance.</u>
8		<u>2.</u> <u>Emergency protective measures.</u>
9		 Debris clearance. Emergency protective measures. Roads and bridges. Crisis counseling. Assistance with public transportation needs.
10		4. <u>Crisis counseling.</u>
11		5. <u>Assistance with public transportation needs.</u>
12	<u>(c)</u> <u>If a '</u>	Type II disaster is proclaimed, the Governor may make State funds
13	available for dis	saster assistance in the disaster area in the form of the following types of
14	grants:	
15	<u>(1)</u>	State Acquisition and Relocation Funds.
16	<u>(2)</u>	Supplemental repair and replacement housing grants available to the
17		individuals or families in an amount necessary to locate the individual
18		or family in safe, decent, and sanitary housing not to exceed twenty-
19		five thousand dollars (\$25,000) per family.
20	(d) If a '	Γype III disaster is proclaimed, the Governor may make State funds
21		saster assistance in the disaster area in the form of the following types of
22	grants:	
23	<u>(1)</u>	State Acquisition and Relocation Funds.
24	<u>(2)</u>	Supplemental repair and replacement housing grants available to the
25	<u> </u>	individuals or families in an amount necessary to locate the individual
26		or family in safe, decent, and sanitary housing not to exceed twenty-
27		five thousand dollars (\$25,000) per family.
28	(3)	Any programs authorized by the General Assembly."
29		FION 5. This act becomes effective July 1, 2001, and applies to any
30		proclaimed on or after that date.
50	state of disuster	proclamined on or arror that date.