

GENERAL ASSEMBLY OF NORTH CAROLINA  
SESSION 2003

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SENATE BILL 838

Short Title: Amend Fisheries Proclamation Process. (Public)

Sponsors: Senator Albertson.

Referred to: Agriculture/Environment/Natural Resources.

April 3, 2003

1 A BILL TO BE ENTITLED  
2 AN ACT TO AUTHORIZE THE FISHERIES DIRECTOR TO ISSUE  
3 PROCLAMATIONS THAT BECOME EFFECTIVE IMMEDIATELY UPON  
4 ISSUANCE AND TO MAKE OTHER TECHNICAL, CLARIFYING, AND  
5 CONFORMING CHANGES.

6 The General Assembly of North Carolina enacts:

7 SECTION 1. G.S. 113-221 reads as rewritten:

8 "**§ 113-221. Rules; proclamations; emergency Commission meetings. Rules.**

9 (a) Chapter 150B of the General Statutes governs the adoption of rules under this  
10 ~~Article, other than proclamations issued under this Article.~~ Article. Chapter 150B does  
11 not apply to proclamations issued under this Article.

12 (b) Upon purchasing a license, each licensee shall be given a copy of the rules  
13 concerning the activities authorized by the license.

14 (c) The Fisheries Director shall notify licensees of a new rule or change to a rule  
15 by sending each licensee either a newsletter containing the text of the rule or change or  
16 an updated codification of the rules of the Marine Fisheries Commission that contains  
17 the new rule or change.

18 (d) Unless there are overriding policy considerations involved, any rule of the  
19 Marine Fisheries Commission ~~which will in the judgment of the Marine Fisheries~~  
20 ~~Commission that will~~ result in severe curtailment of the usefulness or value of  
21 equipment in which fishermen have any substantial investment ~~should~~ shall be given  
22 ~~such~~ a future effective date so as to minimize undue potential economic loss to  
23 fishermen. Whether or not any ~~provision may cause potential economic loss rule will~~  
24 result in severe curtailment of the usefulness or value of equipment in which fishermen  
25 have any substantial investment and whether or not a future effective date should be set  
26 is a matter within the ~~complete~~ sole discretion of the Marine Fisheries Commission. The  
27 Marine Fisheries Commission need not set any future effective date more than two  
28 years in advance of the ~~passage~~ adoption of any rule.

1       ~~(e) The Marine Fisheries Commission may delegate to the Fisheries Director the~~  
2 ~~authority to issue proclamations suspending or implementing, in whole or in part,~~  
3 ~~particular rules of the Commission which may be affected by variable conditions. Such~~  
4 ~~proclamations are to be issued by the Fisheries Director or by a person designated by~~  
5 ~~the Fisheries Director. All proclamations must state the hour and date upon which they~~  
6 ~~become effective and must be issued at least 48 hours in advance of the effective date~~  
7 ~~and time. In those situations in which the proclamation prohibits the taking of certain~~  
8 ~~fisheries resources for reasons of public health, the proclamation can be made effective~~  
9 ~~immediately upon issuance. Notwithstanding any other provisions of this subsection, a~~  
10 ~~proclamation can be issued at least 12 hours in advance of the effective date and time to~~  
11 ~~reopen the taking of certain fisheries resources closed for reason of public health~~  
12 ~~through a prior proclamation made effective immediately upon issuance. Persons~~  
13 ~~violating any proclamation which is made effective immediately shall not be charged~~  
14 ~~with a criminal offense during the time between the issuance and 48 hours after such~~  
15 ~~issuance unless such person had actual notice of the issuance of such proclamation.~~  
16 ~~Fisheries resources taken or possessed by any person in violation of any proclamation~~  
17 ~~may be seized regardless of whether such person had actual notice of the proclamation.~~  
18 ~~A permanent file of the text of all proclamations shall be maintained in the office of the~~  
19 ~~Fisheries Director. Certified copies of proclamations are entitled to judicial notice in~~  
20 ~~any civil or criminal proceeding.~~

21       ~~The Fisheries Director must make every reasonable effort to give actual notice of the~~  
22 ~~terms of any proclamation to the persons who may be affected thereby. Reasonable~~  
23 ~~effort includes press releases to communications media, posting of notices at docks and~~  
24 ~~other places where persons affected may gather, personal communication by inspectors~~  
25 ~~and other agents of the Fisheries Director, and such other measures designed to reach~~  
26 ~~the persons who may be affected. It is a defense to an enforcement action for a violation~~  
27 ~~of a proclamation that a licensee was prevented from receiving notice of the~~  
28 ~~proclamation due to a natural disaster or other act of God occasioned exclusively by~~  
29 ~~violence of nature without interference of any human agency and that could not have~~  
30 ~~been prevented or avoided by the exercise of due care or foresight.~~

31       ~~(e1) Pursuant to the request of five or more members of the Marine Fisheries~~  
32 ~~Commission, its chairman may call an emergency meeting of the Commission to~~  
33 ~~review: (1) a proposed issuance or issuance of proclamations under the authority~~  
34 ~~delegated to the Fisheries Director pursuant to (e) of this section, except those~~  
35 ~~proclamations issued for reasons of public health; or (2) the need to issue a~~  
36 ~~proclamation to allow the taking of certain fisheries resources in areas not opened~~  
37 ~~through proclamations issued by the Fisheries Director. At least 48 hours prior to any~~  
38 ~~such meeting, a public announcement of the meeting shall be issued that describes the~~  
39 ~~action requested by the members of the Commission; and the Department must make~~  
40 ~~every reasonable effort to give actual notice of the meeting to persons who may be~~  
41 ~~affected thereby. After its review is complete, the Marine Fisheries Commission,~~  
42 ~~consistent with its duty to protect, preserve, and enhance the commercial and sports~~  
43 ~~fisheries resources of the State, may (1) approve, cancel, or modify the proposed~~

1 ~~proclamation or issued proclamation under review; or (2) direct the Fisheries Director to~~  
2 ~~issue a proclamation that allows the taking of certain fisheries resources.~~

3 ~~The variable conditions that affect such resource management decisions require that~~  
4 ~~these emergency meetings and any resulting orders by the Commission be exempt from~~  
5 ~~the provisions of Article 2A of Chapter 150B. The decisions of the Marine Fisheries~~  
6 ~~Commission shall be the final decision of the State and shall not be set aside on judicial~~  
7 ~~review unless found to be arbitrary and capricious.~~

8 (f) ~~All persons who may be affected by them—rules adopted by the Marine~~  
9 ~~Fisheries Commission and proclamations issued by the Fisheries Director are under a~~  
10 ~~duty to keep themselves informed of current rules of the Marine Fisheries Commission~~  
11 ~~and proclamations of the Fisheries Director. the current rules and proclamations. It is no~~  
12 ~~defense in any criminal prosecution for the defendant to show that he—the defendant in~~  
13 ~~fact received no notice of a particular rule or proclamation. In any prosecution for~~  
14 ~~violation of the provisions of any rule or proclamation, or in which proof of matter~~  
15 ~~contained in a rule or proclamation is involved, the Department is deemed to have~~  
16 ~~complied with publication procedures and the burden is on the defendant to show by the~~  
17 ~~greater weight of the evidence substantial failure of compliance by the Department with~~  
18 ~~the required publication procedures.~~

19 (g) ~~Every court must—shall~~ take judicial notice of any codification of rules issued  
20 by the Fisheries Director within two years preceding the date of the offense charged or  
21 transaction in issue. In the absence of any indication to the contrary, ~~such—the~~  
22 ~~codifications are to be deemed accurate and current statements of the text of the rules in~~  
23 ~~question and it is incumbent upon any person asserting that a relevant portion of the~~  
24 ~~codified text is inaccurate, or has been amended or deleted, to satisfy the court as to the~~  
25 ~~text of the rules which—that is in fact properly applicable.~~

26 (h) ~~Repealed by Session Laws 1983, c. 221, s. 1."~~

27 **SECTION 2.** Article 17 of Chapter 113 of the General Statutes is amended  
28 by adding a new section to read:

29 **"§ 113-221.1. Proclamations; emergency review.**

30 (a) The Marine Fisheries Commission may delegate to the Fisheries Director the  
31 authority to issue proclamations suspending or implementing, in whole or in part,  
32 particular rules of the Commission that may be affected by variable conditions. These  
33 proclamations shall be issued by the Fisheries Director or by a person designated by the  
34 Fisheries Director. Except as provided in this subsection, all proclamations shall state  
35 the hour and date upon which they become effective and shall be issued at least 48  
36 hours in advance of the effective date and time. A proclamation that prohibits the taking  
37 of certain fisheries resources for reasons of public health or that governs a  
38 quota-managed fishery may be made effective immediately upon issuance. A  
39 proclamation to reopen the taking of certain fisheries resources closed for reasons of  
40 public health through a prior proclamation made effective immediately upon issuance  
41 may be issued at least 12 hours in advance of the effective date and time of the  
42 reopening. A person violating any proclamation that is made effective immediately  
43 upon issuance shall not be charged with a criminal offense during the time between the  
44 issuance and 48 hours after the issuance unless the person had actual notice of the

1 issuance of the proclamation. Fisheries resources taken or possessed by any person in  
2 violation of any proclamation may be seized regardless of whether the person had actual  
3 notice of the proclamation. A permanent file of the text of all proclamations shall be  
4 maintained in the office of the Fisheries Director. Certified copies of proclamations are  
5 entitled to judicial notice in any civil or criminal proceeding. The Fisheries Director  
6 shall make every reasonable effort to give actual notice of the terms of any proclamation  
7 to persons who may be affected by the proclamation. Reasonable effort includes a press  
8 release to communications media, posting of a notice at docks and other places where  
9 persons affected may gather, personal communication by inspectors and other agents of  
10 the Fisheries Director, and other measures designed to reach the persons who may be  
11 affected. It is a defense to an enforcement action for a violation of a proclamation that a  
12 person was prevented from receiving notice of the proclamation due to a natural disaster  
13 or other act of God occasioned exclusively by violence of nature without interference of  
14 any human agency and that could not have been prevented or avoided by the exercise of  
15 due care or foresight.

16 (b) Pursuant to the request of five or more members of the Marine Fisheries  
17 Commission, the Chair of the Marine Fisheries Commission may call an emergency  
18 meeting of the Commission to review an issuance or proposed issuance of  
19 proclamations under the authority delegated to the Fisheries Director pursuant to  
20 subsection (a) of this section or to review the desirability of directing the Fisheries  
21 Director to issue a proclamation to allow the taking of certain fisheries resources. At  
22 least 48 hours prior to any emergency meeting called pursuant to this subsection, a  
23 public announcement of the meeting shall be issued that describes the action requested  
24 by the members of the Marine Fisheries Commission. The Department shall make every  
25 reasonable effort to give actual notice of the meeting to persons who may be affected.  
26 After its review is complete, the Marine Fisheries Commission, consistent with its duty  
27 to protect, preserve, and enhance the commercial and sports fisheries resources of the  
28 State, may approve, cancel, or modify the previously issued or proposed proclamation  
29 under review or may direct the Fisheries Director to issue a proclamation that allows the  
30 taking of certain fisheries resources. An emergency meeting called pursuant to this  
31 subsection and any resulting orders issued by the Marine Fisheries Commission are  
32 exempt from the provisions of Article 2A of Chapter 150B of the General Statutes. The  
33 decisions of the Marine Fisheries Commission shall be the final decision of the State  
34 and shall not be set aside on judicial review unless found to be arbitrary and capricious."

35 **SECTION 3.** G.S. 143B-289.52(a)(8) reads as rewritten:

36 "**§ 143B-289.52. Marine Fisheries Commission – powers and duties.**

37 (a) The Marine Fisheries Commission shall adopt rules to be followed in the  
38 management, protection, preservation, and enhancement of the marine and estuarine  
39 resources within its jurisdiction, as described in G.S. 113-132, including commercial  
40 and sports fisheries resources. The Marine Fisheries Commission shall have the power  
41 and duty:

42 ...

43 (8) To delegate to the Fisheries Director the authority by proclamation to  
44 suspend or implement, in whole or in part, a particular rule of the

1 Commission that may be affected by variable conditions as provided in  
2 ~~G.S. 113-221(e)~~. G.S. 113-221.1."  
3 **SECTION 4.** This act becomes effective July 1, 2003.