

GENERAL ASSEMBLY OF NORTH CAROLINA
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SENATE BILL 821
Agriculture/Environment/Natural Resources Committee Substitute Adopted 6/11/12
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Short Title: Study and Amend Fisheries Laws.

(Public)

Sponsors:

Referred to:

May 21, 2012

A BILL TO BE ENTITLED

AN ACT TO (1) DIRECT THE DIRECTOR OF THE DIVISION OF MARINE FISHERIES OF THE DEPARTMENT OF ENVIRONMENT AND NATURAL RESOURCES, THE EXECUTIVE DIRECTOR OF THE WILDLIFE RESOURCES COMMISSION, AND THE DEPUTY SECRETARY FOR TRANSIT OF THE DEPARTMENT OF TRANSPORTATION TO JOINTLY STUDY FEES ASSOCIATED WITH THE ISSUANCE OF COASTAL FISHING LICENSES AND THE NUMBERING AND TITLING OF VESSELS; (2) DIRECT THE EXECUTIVE DIRECTOR OF THE WILDLIFE RESOURCES COMMISSION, THE DIRECTOR OF THE DIVISION OF MARINE FISHERIES OF THE DEPARTMENT OF ENVIRONMENT AND NATURAL RESOURCES, AND THE COMMISSIONER OF AGRICULTURE TO JOINTLY STUDY THE REORGANIZATION OF FISHERIES MANAGEMENT IN THE STATE; (3) MAKE IT UNLAWFUL TO TAKE MENHADEN OR ATLANTIC THREAD HERRING WITH A PURSE SEINE NET DEPLOYED BY A MOTHER SHIP AND ONE OR MORE RUNNER BOATS IN COASTAL FISHING WATERS; (4) AMEND THE MARINE FISHERIES COMMISSION ADVISORY COMMITTEES; AND (5) PROVIDE THAT A SUPERMAJORITY OF THE MARINE FISHERIES COMMISSION IS REQUIRED TO OVERRIDE A RECOMMENDATION OF THE DIVISION OF MARINE FISHERIES REGARDING OVERFISHING OR REBUILDING OF FISH STOCKS.

The General Assembly of North Carolina enacts:

SECTION 1.(a) It is the intent of the General Assembly to provide funding for the dredging and maintenance of the State's coastal inlets from fees charged to those who make use of the inlets.

SECTION 1.(b) In order to identify possible sources of funds for the purposes set out in subsection (a) of this section, the Director of the Division of Marine Fisheries of the Department of Environment and Natural Resources, the Executive Director of the Wildlife Resources Commission, and the Deputy Secretary for Transit of the Department of Transportation shall jointly study the fees associated with the issuance of coastal fishing licenses pursuant to Chapter 113 of the General Statutes and the numbering and titling of vessels pursuant to Chapter 75A of the General Statutes.

(1) For coastal fishing licenses, the Director and Executive Director shall specifically:



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- 1 a. Identify all types of fishing licenses issued for the purpose of taking
- 2 fish in coastal fishing waters, both recreational and commercial.
- 3 b. Identify the fees associated with these licenses.
- 4 c. Identify the analogous licenses issued and fees charged by states with
- 5 fisheries profiles similar to those of North Carolina, including at least
- 6 South Carolina and Virginia.
- 7 d. Recommend several levels of increases in the license fees and
- 8 calculate the amount of revenue that would be generated by the
- 9 different levels of increase.
- 10 e. Identify any limitations under State or federal law on the use of
- 11 license fees for purposes not related to the management of marine
- 12 fisheries.
- 13 (2) For the numbering and titling of vessels, the Executive Director shall
- 14 specifically:
- 15 a. Identify all requirements for the numbering and titling of vessels.
- 16 b. Determine whether there is a method for differentiating between
- 17 vessels that are used predominantly in coastal fishing waters versus
- 18 those that are used predominantly in inland fishing waters.
- 19 c. Identify the fees associated with the numbering and titling of vessels.
- 20 d. Identify the analogous vessel numbering and titling requirements and
- 21 fees charged by states with coastal boating profiles similar to those of
- 22 North Carolina, including at least South Carolina and Virginia.
- 23 e. Recommend several levels of increases in the fees associated with
- 24 the numbering and titling of vessels and calculate the amount of
- 25 revenue that would be generated by the different levels of increase.
- 26 f. Identify any limitations under State or federal law on the use of fees
- 27 associated with the numbering and titling of vessels.
- 28 (3) The Director and the Executive Director shall examine all other sources of
- 29 funding, including the gas tax.

30 **SECTION 1.(c)** The Director of the Division of Marine Fisheries of the
31 Department of Environment and Natural Resources, the Executive Director of the Wildlife
32 Resources Commission, and the Deputy Secretary for Transit of the Department of
33 Transportation shall jointly submit a report on the study required by subsection (b) of this
34 section to the Legislative Research Commission's Committee on Marine Fisheries no later than
35 September 1, 2012.

36 **SECTION 2.(a)** The Executive Director of the Wildlife Resources Commission,
37 the Director of the Division of Marine Fisheries of the Department of Environment and Natural
38 Resources, and the Commissioner of Agriculture shall, in consultation with various user
39 groups, study the current organization of the State's fisheries management agencies and
40 consider whether these agencies might be reorganized to provide for more efficient, productive,
41 and enjoyable uses of the State's fisheries resources.

42 **SECTION 2.(b)** In conducting this study, the Executive Director, the Director, and
43 the Commissioner shall specifically consider all of the following:

- 44 (1) The efficient and effective transfer of statutory authority, powers, duties, and
- 45 functions, including, but not limited to, rule making, licensing, and the
- 46 rendering of findings, orders, and adjudications.
- 47 (2) The efficient and effective transfer and consolidation of records, personnel,
- 48 property, and unexpended balances of appropriations, allocations, or other
- 49 funds. This component of the study shall specifically identify any areas of
- 50 overlap between agency programs or personnel.

- 1 (3) The uninterrupted and unimpaired continuation of all services provided by
2 the agencies, rules adopted or implemented by the agencies, contracts or
3 other obligations entered into by the agencies, and proceedings to which any
4 agency is a party.
- 5 (4) All statutory, rule, and policy changes that would be necessary to reorganize
6 fisheries management in the State.
- 7 (5) Positions or duties regarding fisheries resource management currently
8 carried out by the Marine Fisheries Commission or the Division of Marine
9 Fisheries of the Department of Environment and Natural Resources that are
10 within the scope of the overall mission of the Department of Agriculture and
11 Consumer Services.
- 12 (6) Any other issues necessary for the potential reorganization of fisheries
13 management in the State.

14 **SECTION 2.(c)** The Executive Director, the Director, and the Commissioner shall
15 jointly report on the study conducted pursuant to subsections (a) and (b) of this section to the
16 Legislative Research Commission's Committee on Marine Fisheries no later than October 1,
17 2012.

18 **SECTION 3.(a)** G.S. 113-187 reads as rewritten:

19 **"§ 113-187. Penalties for violations of Subchapter and rules.**

20 (a) Any person who participates in a commercial fishing operation conducted in
21 violation of any provision of this Subchapter and its implementing rules or in an operation in
22 connection with which any vessel is used in violation of any provision of this Subchapter and
23 its implementing rules is guilty of a Class A1 misdemeanor.

24 (b) Any owner of a vessel who knowingly permits it to be used in violation of any
25 provision of this Subchapter and its implementing rules is guilty of a Class A1 misdemeanor.

26 (c) Any person in charge of a commercial fishing operation conducted in violation of
27 any provision of this Subchapter and its implementing rules or in charge of any vessel used in
28 violation of any provision of this Subchapter and its implementing rules is guilty of a Class A1
29 misdemeanor.

30 (d) Any person in charge of a commercial fishing operation conducted in violation of
31 the following provisions of this Subchapter or the following rules of the Marine Fisheries
32 Commission; and any person in charge of any vessel used in violation of the following
33 provisions of the Subchapter or the following rules, shall be guilty of a Class A1 misdemeanor.
34 The violations of the statute or the rules for which the penalty is mandatory are:

- 35 (1) Taking or attempting to take, possess, sell, or offer for sale any oysters,
36 mussels, or clams taken from areas closed by statute, rule, or proclamation
37 because of suspected pollution.
- 38 (2) Taking or attempting to take or have in possession aboard a vessel, shrimp
39 taken by the use of a trawl net, in areas not opened to shrimping, pulled by a
40 vessel not showing lights required by G.S. 75A-6 after sunset and before
41 sunrise.
- 42 (3) Using a trawl net in any coastal fishing waters closed by proclamation or
43 rule to trawl nets.
- 44 (4) Violating the provisions of a special permit or gear license issued by the
45 Department.
- 46 (5) Using or attempting to use any trawl net, long haul seine, swipe net,
47 mechanical methods for oyster or clam harvest or dredge in designated
48 primary nursery areas.

49 (e) Any person who takes menhaden or Atlantic thread herring by the use of a purse
50 seine net deployed by a mother ship and one or more runner boats in coastal fishing waters is
51 guilty of a Class A1 misdemeanor."

1 **SECTION 3.(b)** S.L. 2007-320 is repealed.

2 **SECTION 4.(a)** G.S. 143B-289.57 reads as rewritten:

3 "**§ 143B-289.57. Marine Fisheries Commission Advisory Committees established;**
4 **members; selection; duties.**

5 ...

6 (b) The Chair of the Commission shall appoint the following standing advisory
7 committees:

- 8 (1) The Finfish Committee, which shall consider matters concerning finfish.
9 (2) ~~The Crustacean Committee, which shall consider matters concerning shrimp~~
10 ~~and crabs.~~
11 (3) ~~The Shellfish Committee, which shall consider matters concerning oysters,~~
12 ~~clams, scallops, and other molluscan shellfish.~~
13 (3a) The Shellfish/Crustacean Advisory Committee, which shall consider matters
14 concerning oysters, clams, scallops, other molluscan shellfish, shrimp, and
15 crabs.
16 (4) The Habitat and Water Quality Committee, which shall consider matters
17 concerning habitat and water quality that may affect coastal fisheries
18 resources.

19 ...

20 (e) The Chair of the Commission shall appoint a ~~regional advisory committee for each~~
21 ~~of the three coastal regions designated in G.S. 143B-289.54(b) and shall appoint a regional~~
22 ~~advisory committee for that part of the State that is not included in the three coastal regions.~~
23 Northern Regional Advisory Committee, encompassing areas from the Virginia line south
24 through Hyde and Pamlico Counties and any counties to the west, and a Southern Regional
25 Advisory Committee, encompassing areas from Carteret County south to the South Carolina
26 line and any counties to the west. In making appointments to regional advisory committees, the
27 Chair of the Commission shall ensure that both commercial and recreational fishing interests
28 are fairly represented."

29 **SECTION 4.(b)** G.S. 113-200 reads as rewritten:

30 "**§ 113-200. Fishery Resource Grant Program.**

31 ...

32 (e1) Grants Committee. – The Grants Committee shall consist of eleven members as
33 follows:

- 34 (1) Three employees of the Sea Grant College Program, appointed by the
35 Director of the Sea Grant College Program.
36 (2) Two employees of the Division of Marine Fisheries, appointed by the
37 Fisheries Director.
38 (3) Two members of the Marine Fisheries Commission, appointed by the Chair
39 of the Marine Fisheries Commission.
40 (4) ~~One member~~Two members of the ~~Northeast-Northern~~ Regional Advisory
41 Committee established pursuant to G.S. 143B-289.57(e), appointed by the
42 ~~Northeast-Northern~~ Regional Advisory Committee.
43 (5) ~~One member of the Central Regional Advisory Committee established~~
44 ~~pursuant to G.S. 143B-289.57(e), appointed by the Central Regional~~
45 ~~Advisory Committee.~~
46 (6) ~~One member~~Two members of the ~~Southeast-Southern~~ Regional Advisory
47 Committee established pursuant to G.S. 143B-289.57(e), appointed by the
48 ~~Southeast-Southern~~ Regional Advisory Committee.
49 (7) ~~One member of the Inland Regional Advisory Committee established~~
50 ~~pursuant to G.S. 143B-289.57(e), appointed by the Inland Regional~~
51 ~~Advisory Committee.~~

1 "

2 **SECTION 4.(c)** The terms of the members currently serving on the Crustacean,
3 Shellfish, and the four regional advisory committees (Northeast, Southeast, Central, and Inland)
4 shall expire on June 30, 2012. Effective July 1, 2012, the Chair of the Marine Fisheries
5 Advisory Commission shall appoint no more than 11 members to the Northern Regional
6 Advisory Committee and the Southern Regional Advisory Committee, established pursuant to
7 subsection (e) of G.S. 143B-289.57, as amended by this section.

8 **SECTION 5.** G.S. 143B-289.52 reads as rewritten:

9 "**§ 143B-289.52. Marine Fisheries Commission – powers and duties.**

10 ...

11 (e1) A supermajority of the Commission shall be six members. A supermajority shall be
12 necessary to override recommendations from the Division of Marine Fisheries regarding
13 measures needed to end overfishing or to rebuild overfished stocks."

14 **SECTION 6.** Sections 4(a) and 4(b) of this act become effective July 1, 2012.
15 Sections 3(a) and 3(b) of this act become effective January 1, 2013, and Section 3(a) applies to
16 offenses committed on or after that date. The remaining sections of this act are effective when
17 this act becomes law.